COMMITTEE WORKSHOP

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:)	
)	
Preparation of the 2007)	Docket No
Integrated Energy Policy)	06-IEP-1F
Report (2007 IEPR))	
)	

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, MARCH 5, 2007 9:30 A.M.

Reported by:
John Cota
Contract No. 150-04-002

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COMMISSIONERS PRESENT

Jackalyne Pfannenstiel, Presiding Member

Jeffrey Byron, Associate Member

John Geesman, Associate Member

ADVISORS PRESENT

Kevin Kennedy

Suzanne Korosec

Timothy Tutt

STAFF and CONTRACTORS PRESENT

Jim Bartridge

Barbara Boice

Chris Tooker

Lorraine White

ALSO PRESENT

Terry Roberts
Governor's Office of Planning and Research

Chloe Lukins Public Utilities Commission

Bob Hawkins US Forest Service

Troy Burdick Bureau of Indian Affairs (BIA)

Jurg Heuberger Imperial County

Les Guliasi Pacific Gas & Electric Company (PG&E)

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ALSO PRESENT

Tom Acu¤a San Diego Gas & Electric (SDG&E)

John Leeper Southern California Edison Company (SCE)

C. Anthony Braun
Braun & Blaising, Counsel to the California
Municipal Utilities Association (CMUA)

Frank Cady
Lassen Municipal Utility District (LMUD)

Ed Chang Flynn Resource Consultants, representing BAMx

Jim Metropulos (via telephone) Sierra Club

Juan Sandoval Imperial Irrigation District (IID)

Gary Munsterman
United States Air Force (USAF)

Patrick Christman
United States Marine Corps (USMC)

Jane Turnbull League of Women Voters

Karen Mills California Farm Bureau

Gene Frick (via telephone)

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1	PROCEEDINGS
2	9:34 a.m.
3	PRESIDING MEMBER PFANNENSTIEL: Good
4	morning, why don't we begin. This is an Energy
5	Commission Joint Committee Workshop on Senate Bill
6	1059 Implementation. I am Jackie Pfannenstiel, I
7	am the Presiding Member of the Commission's
8	Integrated Energy Policy Report Committee.
9	And to my right is Commissioner John
10	Geesman, who is the Second Member on that
11	Committee and also the Presiding Member of the
12	Commission's Siting Committee. This is a joint
13	workshop between the IEPR and the Siting
14	Committee. To Commissioner Geesman's right is his
15	staff advisor, Suzanne Korosec.
16	To my immediate left will be my advisor
17	Tim Tutt. Then to Tim's left will be Kevin
18	Kennedy, who is the advisor to Commissioner Byron,
19	who is also on the Siting Committee who will be
20	joining us shortly.
21	This is an opportunity, our first
22	workshop to address the provisions of Senate Bill
23	1059, which gives the Energy Commission the
24	responsibility of designating transmission
25	corridors for future use. We have spent some

- time, staff has spent some time getting
- 2 information and talking with parties about the
- 3 implementation. And we are bringing this into
- this year's IEPR process.
- With that why don't I turn it to
- 6 Lorraine for introductory comments.
- 7 MS. WHITE: Thank you, Commissioners.
- 8 As part of the 2007 Integrated Energy Policy
- 9 Report we will be developing a companion piece
- 10 called the Strategic Transmission Investment Plan.
- 11 And one of the topics to be covered in that is the
- 12 SB 1059 implementation. And if you don't mind
- 13 I'll just go ahead and dim the lights here for
- 14 those joining us today.
- Just a few logistical items to go over
- as part of our workshop. There is a call-in
- 17 number, 888-458-9977. The passcode is
- 18 transmission and the call leader is Jim Bartridge.
- 19 All of the presentation materials that
- 20 will be made today and used today can be found on
- 21 the Energy Commission's website. As you follow
- 22 along the webcast you can also take advantage of
- 23 those, printing out the hard copies of the
- 24 presentations.
- 25 UNIDENTIFIED SPEAKER (VIA TELEPHONE):

One item which needs to be considered after the

- 2 corridor designation process is in place.
- MS. WHITE: For those who are
- 4 participating on the phone I ask that you refrain
- from making comments until the appropriate time.
- 6 As I have mentioned already this morning, for the
- 7 courtesy of allowing this proceeding to go forward
- 8 efficiently and completely please mute your line
- 9 until you are asked to make comments and raise
- 10 questions. There are periods during this day that
- we have designated for such comments and we ask
- 12 that you be courteous and reserve your remarks
- 13 until then.
- 14 For logistical purposes I have to make
- 15 the following announcement. In the event of an
- 16 emergency an alarm will sound and participants are
- 17 asked to evacuate the building following staff to
- 18 the park adjacent to the Energy Commission here
- 19 and await instructions either to return or
- disperse.
- 21 In addition there are restrooms here on
- the first floor. If you go out the front doors
- and to the left you'll find them. We also have a
- 24 snack bar that can be found at the top of the
- 25 stairs under the white awning.

1	Our agenda today is to essentially
2	provide an overview of the SB, pardon me, SB 1059
3	requirements. After that That overview will be
4	provided by Jim Bartridge of our staff. After
5	that we will ask that various agencies present
6	their presentations. Discussions of the SB 1059
7	requirements and responses to some of the
8	questions that we posed in our February 14 notice.
9	We will also be having presentations by
10	various stakeholders, specifically investor-owned
11	utilities and municipal utilities, after which we
12	will be asking for public comment. It is at that
13	time we have reserved for people to raise
14	questions and inquire about various issues
15	associated with the 1059 requirements. And then,
16	of course, there will be the closing remarks.
17	Proceeding related information for both
18	the Integrated Energy Policy Report and the
19	development of the Strategic Investment Plan can
20	be found at the Commission's website.
21	For general information about the IEPR
22	process you can contact me, Lorraine White, at the
23	information provided there or information is also

Specific to the SB 1059 transmission

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on our website.

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1 related issues you can contact Jim Bartridge.
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- That information is also contained in the notice
- 3 and available on our Energy Commission website.
- 4 With that, Commissioner, if there are
- 5 any questions about the logistics of the day.
- 6 PRESIDING MEMBER PFANNENSTIEL: Thanks,
- 7 Lorraine. Commissioner Geesman, any opening
- 8 comments?
- 9 ASSOCIATE MEMBER GEESMAN: Yes, thank
- 10 you. As some of you know I have enjoyed two
- separate tours of duty here at the Energy
- 12 Commission. In the 1970s, early 1980s I had the
- 13 pleasure of serving as the Commission's Executive
- 14 Director at a time when state government was
- absolutely bedeviled by how to site new generation
- 16 facilities.
- 17 The Warren-Ahlquist Act was passed in
- 18 1974, implemented in 1975, and for the first time
- 19 provided a consolidated permitting authority in
- 20 one place for all state and local and regional
- 21 permits required for a generating facility.
- 22 And it took us quite a while to figure
- out how to do that. I can't say that we had
- figured it out before I had left the Commission.
- 25 We were presented with a lot of projects that were

pretty indigestible. And in terms of final permit

- approvals I don't believe, in the five years that
- I recall, we issued a single one.
- 4 But over the period of several decades I
- 5 think we did figure out how to do it. Our staff
- 6 and the Commissioners that served during that
- 7 period of time I think have created a quite
- 8 successful siting process, one which actually has
- 9 yielded an embarrassment of riches in the sense
- 10 that we have almost 9,000 megawatts of permits
- 11 that we have issued for environmentally acceptable
- 12 plants that have not proceeded to construction.
- 13 This Commission has not been shy or
- 14 particularly inhibited about raising concerns with
- 15 the adequacy of our generating facilities in
- 16 California. But failure or inability to find
- 17 permittable sites has not been one of the problems
- in recent years.
- 19 The last five years I have been on the
- 20 Commission state government has been equally
- 21 bedeviled by how to plan and permit new
- 22 transmission facilities. And again we have been
- confronted with a number of projects that have
- 24 proven quite difficult to digest.
- The Legislature's attempt to address

this problem, or at least partially address the

2 problem, is SB 1059. The thought being that if we

3 can identify in advance corridors where

transmission facilities are likely to be required

5 in the future we can actually streamline the

6 permitting process and focus the planning process

on projects that will get built.

The state has embarked on a supply policy very heavily dominated on the generating side by renewable sources of electric generation. And those are resources that are for the most part geographically immovable, meaning that the focus of state planning is going to need to shift from the generating sector to the transmission sector.

We come here today I think with a canvas that is quite empty and we are eliciting your input, we hope, as to how this process can be shaped to best assist the development of new transmission infrastructure.

Our aspiration is to adopt regulations guiding the implementation of SB 1059 by the end of this calendar year. But our ability to do so will be greatly influenced by the quality and quantity of input that we receive from all of the affected stakeholders.

The staff has done an excellent job in getting an early start on this and I look forward

3 to the conduct of today's hearing.

PRESIDING MEMBER PFANNENSTIEL: Thank

you, Commissioner Geesman. I think it is fair to

say that we are at the beginning of a process that

is hopefully the beginning of the beginning.

There is an awful long way to go in transmission

siting in California, a lot of process changes as

well as just plain geographic designations. So

this is our first step in that direction.

12 So with that, Jim.

plan to do today.

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MR. BARTRIDGE: Thank you, Commissioner.

Good morning everyone, my name is Jim

Bartridge. I have been heading up the 1059

implementation for the Energy Commission. I'd

like to go through the PowerPoint here of what we

The objectives of today's workshop. The first two are really what we hope to accomplish today, which is to solicit comments on planning nd developing future transmission corridors in California, and also provide some discussion of stakeholder needs, concerns and suggestions as we go forward implementing this process.

The next three points are really, are
reaching out to you. First of all we'd like to
report on the Early Listening outreach meetings
we've had since about Thanksgiving. There's been
about 25 to 30 meetings with various stakeholders.

The next point is to emphasize the importance of the Forms and Instructions to the development of the Strategic Plan. This is really for transmission load serving entities. We have the forms and instructions out. I think they are due back March 31st and we'd really like you to be thinking about corridors and corridor needs as you work through those forms and submit your information responses to us.

The last point is really solicit participation. This is for everyone else. How you can help us as we go forward with the Strategic Plan and provide us information. So we look forward to your input going forward.

Regarding 1059, the Legislature found and declared that California lacks an integrated statewide approach to transmission planning and permitting that addresses the critical energy and environmental policy goals of the state. These include greenhouse gas emissions, meeting RPS,

1 which is -- I think we all know the state of RPS

- 2 at this point.
- 3 Second, planning for and establishing a
- 4 high-voltage transmission system that is vital to
- 5 the future economic and social well-being of the
- 6 state.
- 7 Point three, it is in the interest of
- 8 the state to identify long term needs for
- 9 electrical transmission corridor zones. And then
- 10 the last point, to integrate transmission corridor
- 11 zone planning done at the state level with the
- 12 local level.
- 13 So what does SB 1059 do? The
- 14 Commissioners mentioned this already but it
- authorizes the Energy Commission to designate
- suitable corridors for high-voltage transmission
- 17 lines consist with the Strategic Plan. That is
- 18 200 kV and above and I should note here that this
- 19 can be of an applicant's filing or of the
- 20 Commission's own motion.
- 21 It requires the Energy Commission as the
- 22 lead agency to work with cities, counties, state
- 23 and federal agencies and California tribal
- 24 entities. Going forward to look at the need for
- 25 transmission corridors and work with various

1 parties to try and reach an agreement where we

can.

And it requires cities and counties to consider designated corridors when making land use decisions that could affect the viability of corridor in the future. That point there is a lot about it in the legislation but essentially it sets up a dialogue between the Energy Commission and the local planning community.

So if they accept a project, within ten days of accepting as complete a project that would affect, potentially affect a corridor zone they have to let us know and then we have an opportunity to provide comments. And again, it's a back and forth dialogue.

What are the benefits of 1059? It provides a link between transmission planning and the transmission permitting process. It preserves corridors identified in the Strategic Plan as needed for future transmission expansion and provides a mechanism for reevaluation. It facilitates permitting in those designated corridors for transmission developers.

24 It provides for early collaborative 25 public involvement. And this is really an

1 opportunity to get stakeholders, the public

- involved earlier in the process so that they can
- 3 feel like they affect the planning process rather
- 4 than dealing with things later in the stage.
- 5 Later as they go into permitting, later as they go
- 6 into designation. We are hoping to get folks
- 7 around the table as early as possible.
- 8 And then finally it helps ensure that
- 9 subsequent land use changes within these
- 10 designated corridors are consistent with future
- 11 transmission development.
- 12 So for our Early Listening process the
- 13 Siting Committee asked us to go out and meet with
- stakeholders, find out what their needs were.
- 15 Find out how we could implement this process to
- gather collaborative support and get people
- involved.
- 18 And we had a number of meetings, again
- 19 25 to 30 meetings from I think Thanksgiving on.
- 20 Again, local, state and federal agencies,
- 21 utilities and other stakeholders. And we did that
- 22 all the way through February and then started
- 23 moving forward with this workshop.
- 24 So what are some of the things we heard
- 25 with SB 1059 in these early meetings? We heard

1 that people wanted us to avoid duplication of

- effort in the designation and permitting process.
- 3 They told us, don't reinvent the wheel here. This
- 4 shouldn't be a fourth process that people have to
- 5 file for. They are looking for help in this
- 6 process, not requirements.
- 7 Draw upon other agency strengths and
- 8 core responsibilities.
- 9 Where appropriate look for continuity or
- 10 connectivity between state and federal corridors.
- 11 These are the -- I'm referring to the Section 368
- 12 EPAct corridors we have been working on for the
- last year or so.
- 14 Recognize the value of early stakeholder
- 15 participation and the value of all stakeholder and
- what they can provide to the planning process.
- 17 One of the other things we heard, that
- 18 corridor designation should occur in advance of
- 19 need. We heard a five to seven year time horizon
- and it's a valuable long-term planning tool.
- 21 The planning and designation presents an
- 22 opportunity to engage stakeholders earlier and
- 23 educate parties about the need for new
- 24 infrastructure in California. And then also that
- 25 the process should make stakeholders feel they

1 have something to gain, not something to lose.

For 1059 the Commission adopted an OIR,

3 an Order Instituting Rulemaking, on February 14.

We are going forward in a two-track effort on

this. One is to create the rules and the

procedures which will guide our process in the

future. We'll have additional Siting Committee

8 workshops on draft regulations in May, possible

other workshops as needed to resolve other issues.

10 Publish a Notice of Proposed Action in

October. That initiates the formal rulemaking and

begins the 45 day public comment period.

13 And we expect to adopt the final

14 regulations sometime early December 2007 and

submit the final rulemaking package to OAL by the

16 end of December. So with all of that going

forward we would have regulations in place by 2008

to begin to implement the corridor designation

19 process.

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20 Again, the forms and instructions.

21 Again, this is important for those utilities

listening in. We are looking for information from

you on point-to-point electric transfer needs.

24 This can be regional from generation to load or

25 more specific from substation to substation. But

1 that is the information we would like you to

- provide us in your forms and instructions.
- 3 And discuss your potential corridor
- 4 needs. Again, linking with federally-designated
- 5 corridors, those draft corridors that are out
- 6 there from Section 368. We'd like to hear about
- 7 potential impacts to sensitive lands along these
- 8 corridor areas. We'd like to hear what you've
- 9 done in regards to the Garamendi Principles and
- 10 any previous work you may have done.
- 11 For the Strategic Plan: We are
- 12 developing that strategic plan. That's the second
- 13 part of what we're doing this year along with the
- 14 regulations our transmission unit will be taking
- 15 the forms and instruction information we get and
- 16 moving forward to develop a strategic plan. We
- were tasked with that in 2004.
- 18 SB 1565 added a section, Section 25324,
- 19 and told us to adopt a strategic plan for the
- 20 electric transmission grid and identify and
- 21 recommend actions that would ensure reliability,
- 22 relieve congestion or meed future load growth.
- 23 And this is very important, the renewable aspect
- of meeting the future load growth.
- 25 So the corridor identification process

and strategic plan development. We'll develop a

- 2 list of corridor needs from transmission system
- 3 owners based on the Forms and Instructions input.
- 4 We will publicly discuss those
- 5 transmission plans, including corridor needs and
- any other permitting issues we're aware of. We'll
- take comments from stakeholders, local, state,
- 8 federal and tribal agencies and private
- 9 stakeholders as well.
- 10 Then we'll prepare the Draft Strategic
- 11 Plan to identify corridor needs, major physical
- 12 and institutional issues. Actions to resolve
- 13 those issues. Affected agencies and entities.
- 14 Comments and input and corridor recommendations.
- The Policy Committee will issue the
- 16 Proposed Strategic Plan and adopt a final
- 17 Strategic Plan later in the year along with the
- 18 IEPR.
- 19 And here is the schedule for the 2007
- 20 Strategic Plan. So again, March 31 with the Forms
- 21 and Instructions. Our analysis in the
- transmission unit from February to May.
- 23 Additional workshops we're having April 19 and May
- 24 14. We'll be looking at some other issues there
- 25 including renewables.

We'll be looking at the federal 1 2 corridors in there, we'll be looking at interstate 3 and intrastate transmission. And then we'll publish the Staff Draft Strategic Plan in July. 5 We'll have a workshop something in August on it 6 and the Committee Draft sometime in September and the Committee hearing on the Committee Draft 8 Strategic Plan sometime in September. Again, how the Strategic Plan fits with 9 10 the IEPR. The Draft IEPR is September so that fits with the Draft Strategic Plan. The Committee 11 hearings on the 2007 IEPR in September. 12

fits with the Draft Strategic Plan. The Committee hearings on the 2007 IEPR in September. The final 2007 IEPR and Strategic Plan, sometime in October they'll be issued. And the final October 24 is what we're shooting at. Hopefully we'll make those dates. And then the 2007 IEPR and Strategic Plan are submitted to the Governor and the Legislature on November 1.

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So again, here is the information on the IEPR. It's your first link there. We have a corridors website on 1059. There's a couple of list serves that we have if you're interested in this process or what we have going on transmission. We have a transmission list serve as well as the IEPR list serve.

1 And if you have any questions please

- give me a call. Thank you.
- 3 And with that our first presentation
- 4 will be Terry Roberts of the Governor's Office of
- 5 Research and Planning.
- 6 MS. ROBERTS: Good morning,
- 7 Commissioners, good morning, everyone. I am Terry
- 8 Roberts with the Governor's Office of Planning and
- 9 Research. Our office assists state and local
- 10 agencies with all kinds of land use planning and
- 11 environmental issues. I am very happy that you
- have invited me to speak to you today, thank you
- very much for this opportunity.
- 14 This first slide just gives you a quick
- idea of what I would like to cover in my brief
- presentation. We are strong proponents at OPR of
- 17 effective planning, collaborative planning, multi-
- 18 jurisdictional planning. And I think this is an
- 19 example of that very sort of planning effort,
- which I am very glad to see that the Energy
- 21 Commission is engaging in.
- 22 At OPR we are involved in several other
- 23 undertakings, long-range planning undertakings
- 24 with the Department of Water Resources, with
- 25 Caltrans, even with the US Department of Defense

working on local military base issues.

I would like to also talk about how I

think SB 1059 helps the state of California to

take leadership in this particular issue and bring

together all of the parties that are necessary to

really have an effective planning process for

transmission corridors.

And then if the Commission sees fit to continue having OPR involved in this process I'd like to offer some suggestions on how we might participate and assist if you'd like us to.

And then just some benefits that I see in this corridor planning process. Benefits not only for the state but also for regional and local governments. And as was mentioned earlier, we need to look for win-win situations where local and regional agencies, utility companies can see benefits for themselves as an outcome of this process.

Everybody is aware of the rapid growth that is happening in California. We're adding somewhere around 500,000 to 600,000 people per year. Currently our state population is about 37 million people. By 2025, less than 20 years from now, we are going to have a population of about 46

1 million. That's a 25 percent increase over today.

And with that growth comes intense

3 pressure, intense competition for resources,

whether it's land resources, natural resources.

5 And although people who are not from California

might say to us, gee, you've got lots of open

space, you've got lots of room to spread out, that

is not necessarily true considering the public

lands that we have designated in California, the

intense pressure for growth and development in

some of the more sensitive areas of the state,

including the coastal areas.

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So there is absolutely a need for multijurisdictional collaboration. More than ever before I think it is really necessary that we solve our problems, that we deal with issues in a multi-stakeholder and collaborative way. And

The long-range perspective is also important. I've heard mention here this morning that you are looking at perhaps a five to seven year planning horizon for transmission corridors. Keep in mind as you're undertaking this process that different governmental agencies have

again, this is an example of that type of process.

different planning horizons. For example, I will

- just throw out city and county general plans,
- 2 which will ultimately factor into this, typically
- 3 have a planning horizon of anywhere from 10 to 20
- 4 years. Fifteen is sort of the typical range. But
- 5 that's something to keep in mind.
- 6 The legislative findings and
- 7 declarations. Jim did a pretty thorough job of
- 8 going over that. But really what it says to me,
- 9 what the bill says to me is that we need strategic
- 10 planning to meet our long-term needs for access,
- 11 for reliability and efficiency in the system, and
- 12 to enable orderly planning and to facilitate the
- later site-specific siting and permitting process.
- 14 Energy transmission is not something
- that is normally high in the mind of local land
- 16 use planners. They are dealing with housing and
- 17 roads and sewage treatment plants and where to
- 18 site all of those things.
- 19 Energy transmission planning is no less
- 20 important, though, than planning for your water
- 21 system needs, your transportation needs, your
- 22 habitat planning requirements. And so this
- 23 process led by the Energy Commission is going to
- help us look at those system-wide needs and
- 25 identify regional and statewide opportunities, and

- 1 yes, constraints.
- But in a manner that I think will be an
- 3 example. An example, just as there are other
- 4 examples going on in the state right now with
- 5 statewide planning for our water supply and flood
- 6 protection that is going on at the Department of
- 7 Water Resources.
- 8 With the regional blueprint planning
- 9 process, which I also want to make sure that the
- 10 Commission staff is aware of because this corridor
- 11 planning process may be able to mesh or dovetail
- 12 somehow with the regional land use, transportation
- and housing plans that are being developed
- 14 currently by at least nine or ten councils of
- 15 government. Covering, by the way, the majority of
- our state's population.
- 17 I think it's great that the law was
- 18 passed. That really puts the Energy Commission in
- 19 the driver's seat here as far as bringing together
- 20 all of the parties and engaging in a collaborative
- 21 planning process so that there is state leadership
- 22 on this issue.
- The staff has already begun that very
- 24 important process of involving the stakeholders,
- 25 with this public workshop as an example of that

1 sort of process. And 1059 is going to be very

- 2 important because as we all know state policy,
- 3 land use policy, energy policy is only effective
- 4 if you've got partners at the local level who are
- 5 enabling the implementation or facilitating the
- 6 implementation of your goals and policies.
- 7 And so 1059 does a good job of not
- 8 having a top-down approach where the state
- 9 dictates to local land use agencies how they
- 10 should plan but rather provides that important
- input information, even education to local
- government so that they can make better planning
- and permitting decisions.
- 14 Now most of you know something about OPR
- but really what we are all about is encouraging
- 16 informed decision-making. We do have some
- 17 expertise in how local land use planning and
- 18 permitting works. We also have some understanding
- of how the state planning and permitting system
- works.
- 21 And we have been involved in many
- 22 statewide planning efforts, regional planning
- 23 efforts, that involve multiple levels of
- 24 government from the federal government down to the
- 25 city level. And so we'd like to offer, if you

1 would like to use us, to offer that expertise.

2 Personally I think that OPR already has
3 a very good working relationship with the Energy
4 Commission's staff. We have been participating in
5 the quarter designation for the western states,
6 working with the Energy Commission staff on

developing some questions that we can pose to cities and counties in the form of a survey on

their energy requirements.

So I would just simply like to offer our assistance where it is appropriate to help facilitate communication among all of the many stakeholders to help you identify what we have learned about regional and statewide concerns and issues and always sort of keep on the table there those principles of sustainable and comprehensive land use planning.

Now looking back at the history of SB 1059. It did go through several iterations. It was modified, I think, pretty extensively. But the basic, the bottom line is that energy transmission, energy transmission is not a very well understood issue for the lay-person, I don't think, for the typical, local, city or county land use planner.

I think that the Energy Commission's 1 2 process, this designation process, will encourage 3 greater public understanding of the energy transmission issue as an issue of statewide 5 importance as spelled out in the bill. 6 The designation of corridors can help to achieve the state's renewable energy targets by 8 providing access to those remote rural areas where a lot of our renewable energy is generated but 10 can't make its way to the places where it can be used or where it might be used. 11 12 The process can encourage more energy-13 aware local planning and development. Not just 14 for local land use planners but also for the 15 development community. And the corridor designations hopefully, again this is my hope, 16 17 that those corridors will help complement local 18 and regional policy objectives. 19 If we look at the regional blueprint 20 plans there may be an opportunity to inject into 21 those plans some consideration of perhaps

If we look at the regional blueprint plans there may be an opportunity to inject into those plans some consideration of perhaps reservation or opportunities for transmission corridors. We can look at local general plans and look at their objectives for habitat preservation, open space preservation, agricultural land

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1 protection and see how this process can dovetail

- 2 with those local and regional plans and help to,
- 3 help everyone to achieve common objectives.
- 4 And of course I think that the most
- 5 effective way to really implement your plans, your
- 6 corridor designations, would be to have local
- 7 governments, cities and counties, actually reflect
- 8 those corridors in their general plans, in their
- 9 land use plans, in their zoning ordinances and
- 10 policies. And so I think that if done well this
- 11 process can help to achieve that sort of a goal.
- 12 And there's been several comments about
- 13 how we can plan for things but how do we actually
- 14 get things built. How do we realize these plans
- 15 with concrete construction at the ground level.
- 16 Well I think that the environmental document that
- 17 the Energy Commission is going to prepare could
- 18 lay the foundation for a streamlined site-specific
- 19 project review so that the CEQA review that may be
- 20 required for later site-specific corridor
- 21 designation and construction of transmission
- facilities could be facilitated.
- 23 There is one comment I would like to
- 24 make and this is just a suggestion for the Energy
- 25 Commission staff. The bill, SB 1059, talks about

1 how local governments will take a look at proposed

- development projects within their jurisdiction and
- 3 make a determination about whether that
- 4 development project would threaten -- I think
- 5 that's the term that's used in the bill -- would
- 6 threaten the potential to construct a high voltage
- 7 transmission line.
- 8 Perhaps through the regulations or
- 9 through some other kind of information and advice
- 10 the Energy Commission could explain to local
- 11 governments how to make that determination. What
- 12 criteria should they be using to actually
- 13 determine whether a corridor that is designated by
- 14 the Energy Commission might or might not be
- 15 threatened by a later development project, whether
- it's housing or whatever it may be, a
- 17 transportation project.
- 18 Thank you very much for your attention.
- 19 This is my contact information in case anyone
- 20 would like to speak to me later or ask questions
- about what OPR does. Thank you very much.
- 22 ASSOCIATE MEMBER GEESMAN: Thank you,
- 23 Terry. And let me also indicate our desire to
- 24 take you up on your generous offer of assistance
- as we go forward. I think OPR's expertise can be

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1 extremely useful to our objectives here.
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- MR. BARTRIDGE: Next up we have Chloe
- 3 Lukins from the Public Utilities Commission.
- 4 MS. LUKINS: Good morning, Commissioners
- 5 and everyone. Thank you for giving me the
- 6 opportunity to talk today. My name is Chloe
- 7 Lukins, I am the supervisor for the transmission
- 8 environmental permitting group at the California
- 9 Public Utilities Commission.
- 10 We seek that the specific objectives for
- 11 the corridor designation process should include
- 12 broad corridor designation. Looking at maybe
- 13 something like 1500 to 2,000 feet wide. And this
- 14 will give us the option to put in several
- transmission lines in a corridor.
- 16 Also we seek that there be no limitation
- 17 on the voltage in the corridor. We want to have
- 18 the ability to put in a 230 kV or a 500 kV line in
- 19 a designated corridor. Also it would be helpful
- to have a generic program EIR.
- 21 Also like to use the designated
- 22 corridors to facilitate subsequent development of
- 23 transmission lines to ensure reliable and
- 24 efficient delivery of electricity.
- 25 Looking at the planning horizon for

1 future projects that would use a designated

corridor. I think that it would be good to focus

3 Senate Bill 1059 in a 5 to 15 year horizon

starting in year 2012. The ISO 2006 transmission

5 plan which just came out in January 2007 states

6 that projects have been approved by the ISO which

have an in-service date of up to about 2012.

Also it would be helpful if the process
doesn't interfere with projects currently in
development and in the permitting process right
now. Also it would be helpful, in areas where
there is population growth it would be helpful to
designate a corridor early in the process so

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housing developers and future residents are aware of a designated corridor.

Looking at some of the permitting

issues. Project-specific alternatives really

can't be considered in corridor designated

--designation process. It would be helpful, as I

said earlier, if the program environmental report,

the EIR, would identify broad corridor

designations. That is, again, 1500 to 2,000 feet

wide. Also, not specify a specific voltage of a

transmission that would go in a corridor. And

also that the program EIR would be generic.

We need to recognize that there are some
limitations to the program EIR. And one of them
is that the program EIR really can't look at
transmission alternatives because a specific route
hasn't been identified or designed yet.

Also we would like to avoid duplication with the -- we would like the process, the 1059 process, permitting process, to avoid duplication with the project-level analysis. Recognize that when projects are subsequently proposed, project-level analysis may need to study alternatives that do not go through a designated corridors.

At PUC we look at alternatives as part of the specific project and these alternatives are identified in the project scope and process.

The program EIR can, however, be used for a project-specific CEQA process later on. It should be -- The program EIR would be useful in subsequent project-level analysis if it has generic, if it's a generic program EIR where it has already identified local habitat plans. That is, agreements between utility and local agencies.

Also it would be helpful to have generic construction mitigation identified. Such as maybe corridors go through, a corridor goes through a

1 residential area. The residents may not want the

- 2 construction crews to park in the residential area
- 3 all day so there might be a parking lot maybe
- 4 about a half-mile away. The construction crews
- 5 would park in the parking lot and they would be
- 6 shuttled into the construction site.
- 7 Also, it is not on this slide, but it
- 8 would be helpful to notify cities and residents
- 9 along the corridor. Right now we have one project
- 10 where it anticipates notifying up to 30 cities for
- one specific transmission line.
- 12 We have another project where over
- 13 11,000 notices, and these notices are packages
- 14 about a quarter-inch thick. It would be helpful
- if these notices were mailed out to identify
- 16 alternatives, alternative routes as part of a
- 17 specific project.
- 18 Another thing that would be helpful, as
- 19 I mentioned earlier, is to identify corridors in
- 20 rural areas where there is a lot of population
- 21 growth.
- The program EIR probably wouldn't be
- very useful for a specific project, a CEQA
- 24 project, and it shouldn't really specify specific
- 25 mitigation. And part of that is because the line,

exact route and tower locations haven't been, been identified yet or located.

Also it wouldn't really be productive to do biological studies in the program EIR. Usually the biological studies are done the year closest to the preparation of the environmental document. There is one example where at one project site vernal pools were not located, were not on the project site.

And then the year they were going to start construction the vernal pools did show up.

It was a very light year before construction had started. And in those vernal pools there were freshwater shrimp and so we had to address the freshwater shrimp during the time of construction.

There is another example where there was a plant at a project site. It didn't exist when the EIR was prepared and actually finalized. And the utility when they received the permit, there was actually a year or two gap from when they received the permit to when they actually did construction, started construction.

And then that year when they went to start construction this plant had showed up. And when that had happened and it was identified work

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1 had to stop and the plant had to be mitigated.
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- 2 And the mitigation measure was to actually
- 3 transplant the plant somewhere else and that also
- 4 needed approval by California Fish and Game.
- 5 But the PUC could use a program EIR in
- 6 specific project -- a project specific CEQA
- 7 process. If, again, the broad corridors are
- 8 designated, 1500 to 2,000 feet wide with no
- 9 limitation of voltage within that corridor. If
- 10 there was a generic program EIR, which identified
- 11 habitat plants for the area and identified
- 12 construction, generic construction mitigations.
- 13 Also identify corridors in rural areas
- 14 where population growth, where there is population
- 15 growth so housing developers and future residents
- are aware of the location of the transmission
- 17 line. Also notification of cities and counties
- and existing property owners of designated
- 19 corridor locations.
- 20 Also it would be helpful if the process
- 21 weren't a duplicative permitting process for
- 22 specific projects and it is a time efficient
- 23 process. And thank you for your time.
- 24 ASSOCIATE MEMBER GEESMAN: Thanks for
- 25 your comments, and in particular their

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1 specificity. A question occurs to me, and I
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- 2 believe it was one of those attached to the notice
- for this hearing. How do you feel about utilities
- 4 land banking designated corridors?
- 5 Currently, I believe, the CPUC follows a
- 6 policy of trying to keep a five-year limit on
- 7 investments in land. If we're looking at a
- 8 planning horizon, in your words, as long as 15
- 9 years, would it be logical to expand that
- 10 permissible investment in land for rate-based
- 11 purposes?
- 12 MS. LUKINS: I can't answer that right
- now, I'll have to get back to you.
- 14 ASSOCIATE MEMBER GEESMAN: Thank you.
- MS. LUKINS: Okay, thank you.
- ASSOCIATE MEMBER GEESMAN: Thanks,
- 17 Chloe.
- 18 MR. BARTRIDGE: Next up we have Bob
- 19 Hawkins from the US Forest Service.
- 20 MR. HAWKINS: Good morning and thank you
- 21 for having me here. I am Bob Hawkins with the US
- 22 Forest Service, the Pacific Southwest Region, and
- 23 thank you for inviting the Forest Service to
- 24 participate.
- I am sure most of you know we're located

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in California. In the Pacific Southwest Region we

- 2 have about 20 million acres covering 18 national
- 3 forests in California. We manage those forests
- 4 primarily through land and resource management
- 5 plans and those are the documents that give us our
- 6 management direction that would apply to utility
- 7 corridors.
- Within those plans we've got 22
- 9 designated corridors. And I think you'll find as
- 10 we go through the Energy Policy Act Section 368
- 11 process we're going to be making some proposed
- 12 changes and additions to those corridors that we
- 13 have designated.
- We are really supportive of the
- 15 objectives of SB 1059. I think we have even been
- able to incorporate some of the concepts into the
- 17 Westwide Energy Corridor Project that we have been
- 18 working on. We are committed to working with the
- 19 Energy Commission staff through this process so
- 20 that we can help ensure coordination with our land
- 21 management plans, that's our primary goal.
- 22 And as we were preparing for this
- 23 workshop, you know, we took at look at some of our
- 24 experience in terms of what might be potential
- 25 impediments. And one of the things that we found

is that frequently there's a lot of different

- objectives between jurisdictions at the federal,
- 3 state and local level. Particularly as it comes
- 4 on our border issues, we definitely can work on
- 5 improving the coordination between adjacent
- 6 jurisdictions.
- We also have found that there may be
- 8 competing interests between utilities. And again,
- 9 this is from our perspective. You know, we face,
- 10 we're in areas where there's different utilities
- 11 trying to get through the national forest as
- 12 everybody is trying to serve their customers'
- 13 demands. We may not be working closely with all
- of them and there may be some, some limits,
- 15 especially when you look at limited opportunities
- on the national forest. There's definitely some
- issues that could come up because of that.
- 18 I wanted to talk a little bit about the
- 19 limited opportunities on the national forest.
- 20 It's, as I am sure many people are aware, it is
- 21 difficult to site both corridors and projects on
- 22 the national forest. We have got statutory areas
- such as wilderness, regulatory areas such as
- 24 roadless areas, in addition to species habitat and
- our other scenic and recreational areas.

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And we also have a policy requirement

2	that we really need to look at, the need for
3	National Forest System land and look off-site to
4	see if there's other alternative off the national
5	forest.
6	ASSOCIATE MEMBER GEESMAN: Where are
7	those policy requirements found? Are they in
8	statute?
9	MR. HAWKINS: The policy requirements
10	are in our policy directives.
11	ASSOCIATE MEMBER GEESMAN: Okay.
12	MR. HAWKINS: That would be the Forest
13	Service policy.
14	ASSOCIATE MEMBER GEESMAN: Okay.
15	MR. HAWKINS: So some of the solutions
16	that we see I think are very compatible with what
17	the Commission staff has discussed in Section
18	1059. Particularly the collaborative approach.
19	We really see opportunities working with the
20	stakeholders early in the process to work through

23 And we would note that the Commission 24 through the PIER program is sponsoring work on 25 tools that will help us do that, particularly the

identify corridors.

some of the problems and find common ground to

1 planning alternative corridors for transmission

- 2 model could be a very useful tool to help build
- 3 collaboration.
- 4 We also think there is an opportunity
- for integrated planning at a smaller scale. We
- 6 notice through the westwide corridor project we
- 7 were trying to build a connection through 11
- 8 western states and we weren't able to address all
- 9 the issues with that scale of planning,
- 10 particularly if you try to plan at a statewide
- 11 level.
- 12 We really see opportunities at a
- 13 regional scale or a multi-county scale.
- 14 Particularly for us Southern California is a very
- high priority. We have at least eight siting
- 16 projects going on down there, a combination of
- 17 Public Utilities Commission, public utilities
- 18 coming to us for siting and the LEAPS project
- 19 through the Federal Energy Regulatory Commission.
- 20 So that's definitely an area for us that we have a
- 21 lot of interest in working on some collaborative
- 22 approaches.
- We also support a longer planning
- 24 window. Our forest plans are set on a multi-
- 25 decade approach. For our original planning rules

we had a 15 year update. We're working under new

- 2 rules now that we have probably more frequent
- 3 updates but we are still taking a long-term
- 4 approach. And I think a long-term window will
- 5 really let us look at some things that you
- 6 typically can't look at through a siting decision.
- 7 And finally we think at the corridor
- 8 level you can look at some issues such as
- 9 compatible land uses, visual quality, but you do
- 10 need to avoid looking at very site-specific issues
- 11 that would come up at the siting decision. So
- 12 that when you're done with a corridor allocation
- 13 you've kind of preserved that use for the future
- 14 but you haven't bogged the process down by trying
- to analyze specific projects at the same time.
- 16 And that concludes my comments. Thank
- 17 you again for the opportunity.
- 18 ASSOCIATE MEMBER GEESMAN: Can I ask?
- 19 Are each of the national forests on the same
- 20 planning cycle?
- 21 MR. HAWKINS: No, each of the forests
- 22 had plans that were developed probably through the
- 23 late-80s or early '90s up until -- We just had one
- 24 of our first set of forests get revised plans and
- 25 those were the Southern California forests. So

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they were the first back in the '80s. They went
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- 2 through their 15 years and they were just revised.
- 3 So we are trying to work through a schedule. As
- 4 the plans hit 15 years in age we try to do an
- 5 update.
- 6 ASSOCIATE MEMBER GEESMAN: And you
- 7 indicated a likelihood the cycle may accelerate a
- 8 bit from a 15-year cycle to something shorter?
- 9 MR. HAWKINS: We're working under new
- 10 planning rules so we've got -- All the plans that
- 11 we've got now were developed under the rules that
- 12 came out of the '80s. And so as we move forward
- 13 and we revise the plans the new rules have more of
- 14 what they call a loose-leaf notebook approach,
- 15 where you can, you know, feed in pieces as you
- 16 update the plan. But I still think they'll be
- 17 looking out in the future, that's kind of a long-
- 18 range view, of the desired outcomes that we want
- in the national forest.
- 20 ASSOCIATE MEMBER GEESMAN: Thanks very
- 21 much.
- MR. HAWKINS: You're welcome, thank you.
- 23 PRESIDING MEMBER PFANNENSTIEL: Bob, may
- I just ask? You mentioned the policy
- 25 determinations on what can happen in an individual

1 area. Those policy determinations, I take it, are

- 2 across all states, all parts of the forest
- 3 service?
- 4 MR. HAWKINS: Right. We do that at the
- 5 project level. If a private applicant were to
- 6 come to do a use on the national forest one of the
- 7 things we screen for proposals is against the need
- 8 for the national forest.
- 9 Particularly if it comes up to these
- 10 corridors in a particular siting. We have had
- 11 some expanded direction that would have us look
- 12 carefully at the resource impacts from locating a
- 13 use off the forest versus maybe the resource
- 14 impacts on the forest. If it turns out resource
- impacts off the forest would be greater that in
- turn could be justification to use National Forest
- 17 System lands to site a particular project.
- 18 PRESIDING MEMBER PFANNENSTIEL: Thank
- 19 you.
- MR. BARTRIDGE: Thanks, Bob.
- 21 Next up, Troy Burdick, Bureau of Indian
- 22 Affairs.
- MR. BURDICK: Good morning,
- 24 Commissioners, and thank you for the opportunity
- for me to come here and speak to you. My name is

1 Troy Burdick, I am the superintendent for the

- Central California Agency, the Bureau of Indian
- 3 Affairs Pacific Region located here in Sacramento.
- I am here on behalf of the regional director,
- 5 Mr. Clay Gregory, of the Pacific Region Office.
- 6 My purpose here today is to bring to
- 7 your attention some issues and hopefully some
- 8 insights as to what the state and the California
- 9 Energy Commission may encounter as it develops its
- 10 strategic plan in the execution of SB 1059,
- 11 specifically issues the state may encounter in
- 12 working with American Indians, federally
- 13 recognized tribes and the lands which they occupy.
- 14 These issues arose out of my experience in working
- 15 with the cooperative working group headed by
- 16 Mr. Jim Bartridge in matters dealing with Section
- 368 of the Energy Policy Act of 2005.
- 18 The jurisdiction of the pacific regional
- 19 office encompasses the entire state of California.
- 20 It is comprised of four agencies and one regional
- 21 office. The pacific region has administrative
- jurisdiction over 104 federally recognized tribes
- 23 usually designated as rancherias or reservations.
- 24 The five offices are as follows: The
- 25 Pacific Region is headed by Mr. Clay Gregory as

1 the regional director. The Northern California

- Agency located in Redding is headed by Dr. Virgil
- 3 Akins, the superintendent. The Central California
- 4 Agency headed by myself, located here in
- 5 Sacramento. And the Southern California Agency
- 6 located in Riverside headed by Mr. James Fletcher
- 7 a superintendent. And the Palm Springs Agency
- 8 located in Palm Springs headed by Mr. Kim Snyder,
- 9 a Superintendent.
- 10 The Northern California Agency
- 11 jurisdiction area encompasses seven Northern
- 12 California counties and 18 federally recognized
- 13 tribes spread out over six of the seven counties.
- 14 At this scale it is difficult to see most of the
- 15 lands for these tribes with the exception of the
- 16 Hoopa and Yurok tribes, all indicated there in
- 17 red. And not all the lands held in trust for
- 18 tribes are contiguous. And this just illustrates
- 19 where they are located. Obviously you can't see
- their lands, they are actually quite small.
- 21 The Central California Agency
- jurisdictional area encompasses 43 counties and 54
- federally recognized tribes spread out over 25
- 24 counties and one small area of Western Nevada.
- 25 Again, at this scale it is difficult to see most

of the lands for these tribes with the exception

- of the Round Valley Reservation in Northern
- 3 Mendocino County and the Tule River Reservation in
- 4 Tulare County. Some of the rancherias are very
- 5 small and some of their names didn't show due to
- 6 the scale of that map but they are there.
- 7 The Southern California Agency
- 9 California Counties and 32 federally recognized
- 10 tribes spread out over five of the seven counties.
- Once again, there is a little more of a close-up
- 12 to show you that.
- 13 And the Palm Springs Agency has
- jurisdiction and works with just one tribe, the
- 15 Agua Caliente Band of Cahuilla Indians in
- 16 Riverside County.
- 17 Lands occupied by the California Indians
- 18 are held in a trust status by the federal
- 19 government for the benefit and use of California
- 20 Indians. Those lands have three designations,
- 21 reservations, rancherias and public domain
- 22 allotments, or PDAs. There is no relational
- 23 difference between reservations and rancherias,
- 24 though rancherias tend to be smaller in terms of
- 25 size. In fact, some rancherias have no land under

- 1 trust status at all.
- 2 Reservation and rancheria lands are also
- 3 under the control of an elected, governing body.
- 4 Public domain allotments are somewhat different in
- 5 that they are not under the control of a governing
- 6 body but by an individual or individuals. They
- 7 can be sold or taken out of trust status upon
- 8 request of the individual.
- 9 Public domain allotments are lands that
- 10 were purchased by the federal government for what
- 11 was termed poor and homeless Indians in the early
- 12 1900s. There are more than 330 public domain
- 13 allotments throughout California. They range in
- size from less than one acre to several hundred
- 15 acres and many have more than one interest holder
- and have multiple interest holders.
- 17 Due to the similarities between SB 1059
- 18 and the Energy Policy Act of 2005 I would like to
- 19 point out some key areas the work group dealt with
- in the federal sector corridor designation
- 21 process. As you know, Section 368 of the Energy
- 22 Policy Act dealt with designation of federal
- energy transmission corridors on federal lands.
- 24 The corridor is based on a centerline. A proposed
- 25 corridor is generally held at a width of 3500

1 feet. As a result of this process a programmatic

- 2 environmental impact statement is being drafted.
- Now I would like to provide some
- 4 illustration of what the state might encounter in
- 5 developing a strategic plan when making its own
- 6 determinations on energy corridors and how it may
- 7 encounter tribal trust lands and lands designated
- 8 as public domain allotments. Please bear in mind
- 9 that these illustrations are not a suggestion as
- 10 to how the state should make its designation but
- 11 merely an observation based on our work on the
- 12 federal corridors. I also want to add as well
- 13 that the illustrations are just that,
- 14 illustrations, and in no way represent legal
- 15 representation of boundaries.
- In this illustration you are looking at
- 17 an actual reservation within California. The
- 18 black line indicates roadways in the area, the
- 19 green and orange areas represent federal lands.
- 20 The yellow line indicates the centerline of a
- 21 possible federal corridor in that area and the
- other lands in the gray area are non-federal
- lands. Obviously the pink area is the
- 24 reservation.
- 25 In this slide I have now added a

1 proposed 3500 foot wide corridor based on the

centerline now indicated in red. In overlaying

3 the proposed corridor you can see what it might

4 look like where it intersects those federal lands.

This is illustrated in the lighter green areas.

In removing the corridor area and applying a possible state corridor designation of 1500 feet wide, the blue area, you can now see a pathwork of sorts where the state could possibly

The point of this illustration is to show that if the state decides to follow some other path other than a proposed centerline, such as running a parallel corridor or a corridor that goes around a tribal land, it may encounter other obstacles or problems not illustrated here. In other areas where PDAs are located the state may encounter the same issues.

fill in the gaps if it chose to use this method.

In the federal designation process we became acutely aware of the importance of impacts a corridor designation could have. Now when I say impacts it should be noted that it does not necessarily imply that such designations are negative. In fact, the designation of federal or state corridors could be a benefit to tribes and/

1 or individuals if the process is handled

- 2 correctly.
- 3 As with the federal process the state's
- 4 strategic plan will set the state for future
- 5 energy projects for designated corridors. And I
- 6 think we have heard a couple of the earlier
- 7 presenters mentioning that.
- 8 It's important that the strategic plan
- 9 designation process adequately address the
- 10 potential impacts, both positive and negative.
- 11 You must be mindful and sensitive to cultural
- 12 areas used by American Indians, even though they
- may not, in fact, inhabit a particular area. This
- is of particular importance.
- There are many areas within the state,
- 16 federal and public domain that have special
- 17 significance to many Indian people throughout the
- 18 state. As I pointed out earlier, the designation
- 19 process could be of benefit to tribes and those
- 20 lands do not necessarily need to be avoided simply
- 21 because they are tribal lands.
- The key here is communication. I cannot
- 23 stress this point enough. So often tribes
- 24 perceive that their needs and concerns are
- 25 ignored. During the federal designation process

this was made very clear. You will find, though,

- that the level of participation varies from tribe
- 3 to tribe. Not all wish to have an active role in
- 4 this process, whereas others will want to be very
- 5 active in this process.
- I believe that my recent work with Jim
- 7 Bartridge and the California Energy Commission has
- 8 laid a good foundation for working together within
- 9 the state projects such as these and we would like
- 10 to continue to provide whatever assistance we can.
- 11 We can provide the most current
- information on those who may wish to be
- 13 participants in this process. As you see here we
- 14 can provide mailing addresses and other
- 15 information on who the elected officials are for
- 16 these tribes.
- 17 And we can also provide the California
- 18 Energy Commission with geographical information
- 19 that can assist you in the decision-making
- 20 process. This, of course, has to be approved by
- 21 the regional director as some of this geographical
- information is sensitive in nature, much like
- 23 others. But the Bureau maintains the most up-to-
- 24 date geographical information as it pertains to
- 25 federal lands within this state, our regional

- 1 office here.
- 2 And there's some contact information
- 3 here on the regional director and the various
- 4 superintendents in the respective areas where the
- 5 tribes that may be affected by this process. And
- 6 I believe Mr. Bartridge made some copies of this
- 7 for your information.
- 8 Again, thank you. I want to thank you
- 9 again on behalf of the regional director for
- 10 allowing me to make these comments to you.
- 11 ASSOCIATE MEMBER GEESMAN: Troy, I had
- 12 one question. And thank you for your comment. Do
- 13 the public domain allotments present a particular
- 14 communication challenge?
- MR. BURDICK: Possibly. Only because
- there are in most cases multiple owners and, quite
- 17 frankly, we don't always know where these people
- 18 are. It's a monumental task at this point that
- 19 we're involved in, in addressing that issue, among
- 20 others, that involve the probating of those lands
- 21 when an owner dies. Some public domain allotments
- 22 have several hundred owners with small fractional
- interests in that land.
- You know, we can help as best as we can
- 25 with the most current information that we have.

1 ASSOCIATE MEMBER GEESMAN: Well we'll

- 2 take you up on that but I do recognize the
- 3 challenge there. Thank you.
- 4 MR. BARTRIDGE: Thanks, Troy.
- Next up, Jurg Heuberger of Imperial
- 6 County.
- 7 MR. HEUBERGER: Good morning, members of
- 8 the Commission, Commission staff, ladies and
- 9 gentlemen. My name is Jurg Heuberger. I am the
- 10 director of planning and development services for
- 11 the county of Imperial. And if you don't know
- where that is I'll show you that shortly.
- 13 Let me preface my comments with a couple
- 14 of things. First of all we want to thank you for
- 15 the invitation extended to us to participate in
- this workshop and the presentation that I am about
- 17 to make for you is on behalf of the Imperial
- 18 County Board of Supervisors.
- I have been with the county about 32
- 20 years and so I'd like to acknowledge and thank the
- 21 CEC staff over the years that has worked with us
- on a number of projects, primarily geothermal, and
- 23 it has been very appreciative, their help. Most
- 24 recently with a project where we were the
- 25 permitting agency in conjunction with your staff.

1 And again, it went very smoothly and we

appreciated that, as did our Board.

earlier this morning when he said that this was going to be or intended to be a process that involved a lot of coordination with the local planning agencies. A lot of times when our Board sees new legislation they kind of look at it like tablets from the mountain and they are very apprehensive because a lot of times it imposes local mandates. So if this process really is as I have heard this morning going to involve a lot of good coordination with the local planning agencies then hopefully some of their fears will be alleviated.

And lastly, the Imperial County Board of Supervisors is on record and is very supportive of supporting new power generation facilities, clean power generation facilities. You might have read some issues that they have had with power plants across the border but that is not what we are talking about.

So we recognize that, of course,
transmission corridors are a necessity if we're
going to support power generation. So let me

1 just, as I said, tell you where we are. We are in

- the southernmost corner of California, bordered on
- 3 the east by Arizona, on the south by Mexico, on
- 4 the west and the north by San Diego County and
- 5 Riverside County.
- 6 We have a small population, about
- 7 170,000. About 500,000 acres of agricultural
- 8 land, which you'll soon see is the majority of our
- 9 productive and urban area. And while we have
- 10 about 3.3 million acres of land almost two-thirds
- of it is federal, state or military target ranges.
- 12 So we are somewhat restricted.
- 13 This is where we are, Southern
- 14 California, this is the county. As I indicated
- the population in Imperial County is small,
- 16 although we have been growing in the last three
- 17 years more than three percent. We have had an
- 18 extensive building boom, as I mentioned to
- 19 Mr. Tooker earlier when I arrived. We currently
- 20 have over 50,000 units in the planning stage alone
- in the various cities and the county.
- This is basically the central portion of
- 23 Imperial County. If you can see them those yellow
- 24 cross-hatched areas are what we originally
- 25 developed in the 1993 update of the general plan

1 as approximately 60,000 acres of urban developable

- 2 land, at the same time preserving to the maximum
- 3 amount possible the agricultural areas.
- 4 We just recently upgraded and updated
- 5 the general plan by updating the transmission,
- 6 excuse me, the circulation element and the
- 7 geothermal transmission element, and in doing so
- 8 we established a 50 year growth projection. And
- 9 if you think planning freeways and expressways in
- 10 a county that has country roads was a challenge
- and telling the public they are going to have to
- give up 210 feet of right of way for a new
- 13 highway, then your transmission lines are not all
- 14 that difficult.
- This basically represents the 50 year,
- and I'll just kind of go through this, the 50 year
- 17 path that we envision the county's growth will
- 18 look like. Basically it's a very linear process
- 19 because of the way the cities are currently
- 20 growing. So at the end of 50 years we have laid
- 21 out basically a master plan for transportation and
- 22 for corridors, for transmission corridors. This
- 23 is both in circulation as well as transmission
- under our general plan.
- 25 In addition the county is home to one of

1 the largest geothermal deposits in the nation with

- an excess of 2000 megawatt capacity. We have 350
- days of sunshine and so we've had a lot of
- 4 interest in solar production. We're also
- becoming, or it appears that we're becoming an
- 6 ethanol industry. We have just recently permitted
- 7 two ethanol plants, one 100 million and one 60
- 8 million and we have five more on the drawing
- 9 board, the next two coming up within the next six
- 10 months probably.
- 11 Our county originally didn't feel that
- 12 because of the way our general plan was structured
- that we needed SB 1059, certainly our Board didn't
- 14 feel that. Again, because of the fact that we
- 15 worked with the CEC ever since the early '70s in
- 16 creating the geothermal element and then
- 17 subsequently the geothermal transmission element,
- and we have just updated, as I indicated, in 2006.
- 19 The Imperial Irrigation District is the
- 20 local utility provider. They provide both the
- 21 primary water source to the county as well as the
- 22 electrical energy for the county. And in
- 23 conjunction with their efforts is what we did last
- 24 year in updating the geothermal transmission
- 25 element. And this element calls for the

protection of existing corridors that are located

- 2 within the population areas and also provides for
- 3 future needs, while still allowing adequate
- 4 development and protection of our agricultural
- 5 resource.
- 6 This is basically a very confused slide
- 7 but it shows the, what they call the KGRAs, the
- 8 known geothermal resource areas along with the
- 9 various transmission corridors that were
- 10 established in the element.
- 11 And again, we have been working with the
- 12 new element with some of the new transmission
- 13 corridors that I'm sure you've heard about. And I
- 14 won't bore you with those details but they include
- 15 the Sunrise Power Link. They include other
- 16 transmission capabilities, the Devers link between
- the IID and LA and the Green Path.
- 18 And not that these have not gained a lot
- 19 of press and notoriety but again, as I indicated
- 20 earlier, the Board is committed to supporting
- 21 power generation facilities and thus has to be on
- Board to support transmission elements.
- 23 Again, our Board is more than willing
- and anxious to work with the CEC. And basically
- 25 they ask, and as I just heard from the BIA

1 representative and from some of the others, that

- this needs to be a balance between all of the
- 3 entities and not impose an undue burden on any
- 4 particular agency.
- 5 Again, earlier I mentioned that Imperial
- 6 County is about 3.3 million acres, two-thirds
- 7 being federal. And as you can see from this slide
- 8 we have military target ranges, federal lands
- 9 managed primarily by the BLM and then the
- 10 sovereign nations, both the Torres-Martinez and
- 11 the Quechan on either side of the county.
- 12 Again, we are concerned with the impacts
- 13 these corridors could have. We recognize their
- 14 need. Our agricultural community is always
- 15 concerned with any type of transmission corridor
- 16 because of the aerial applications that they face
- 17 and the other restrictions. Our county is also
- 18 concerned because of potential economic impacts if
- 19 they restrict potential urban development in the
- areas that we have identified.
- 21 This is a request by our Board that we
- 22 should have the stakeholders be informed, have a
- 23 report that shows why generation capacity cannot
- 24 be achieved locally.
- 25 And again I have to emphasize here one

of our biggest concerns during the last two years

- 2 has been with power plants being located in Mexico
- 3 and of course the clean air issues and things that
- 4 go along with it. Most of our supervisors have
- 5 indicated that those same power plants, if built
- on this side, would not have had our opposition as
- 7 long as they met all of the standards.
- 8 And with that I would be happy to answer
- 9 any questions, thank you.
- 10 ASSOCIATE MEMBER GEESMAN: Thanks very
- 11 much, we appreciate you being here today. And
- obviously we have had a very beneficial
- 13 relationship over the course of the last 30 years
- 14 and hope to continue that and enhance it through
- this process.
- MR. HEUBERGER: Thank you.
- 17 ASSOCIATE MEMBER GEESMAN: Your
- 18 participation here this morning is a big step in
- 19 that direction.
- MR. HEUBERGER: Thank you.
- 21 ASSOCIATE MEMBER GEESMAN: Thanks.
- MR. BARTRIDGE: What we are going to do
- 23 now is, for the people in the room and the callers
- on the phone, open up for questions here of the
- 25 last five presentations. We'll do a short 10, 15

1 minute question and answer period for those in the

- room and on the phone. I think we should start
- 3 with those in the room so folks on the phone can
- 4 hear the questions. I am going to turn that over
- 5 to Chris Tooker. And again, these are questions
- 6 specific to the presentations you may have just
- 7 heard.
- 8 MR. TOOKER: My name is Chris Tooker, I
- 9 am a member of the staff team doing the outreach
- on SB 1059. I also had the pleasure of being a
- 11 member of the staff team that developed the
- original legislation and worked through the
- 13 legislative process with a number of you to come
- 14 to where we are today.
- 15 The staff felt that Jim deserved a
- little bit of a break today. He's been pretty
- 17 busy putting this all together so I'm here to help
- 18 facilitate the Q and A in this section with the
- 19 agencies. So this is a time for those of you in
- 20 the audience if you want to come forward, or
- 21 Commissioners or those on the phone, to ask
- 22 questions of those speakers we have heard from so
- far. Well, okay.
- 24 ASSOCIATE MEMBER GEESMAN: I have a
- general question and I am not certain that anybody

here knows the answer to it. But I know Imperial

- County has a transmission element to their general
- 3 plan. Are there other counties that do? I have
- 4 not heard of it previously.
- 5 MR. TOOKER: I have dealt with land use
- 6 issues here and regionally and my experience has
- 7 been that local counties typically have
- 8 transmission elements or energy elements in their
- 9 general plans when they have a local utility such
- 10 as SMUD or IID or others that provide that input
- 11 to them. Oftentimes rural counties don't unless
- they have energy resources. Jim?
- ASSOCIATE MEMBER GEESMAN: Terry, you
- look like you were moving to the mic.
- MS. ROBERTS: I just wanted to comment
- on that. In my experience I haven't seen a lot of
- 17 general plan elements that are explicitly about
- 18 transmission alone. If transmission is addressed
- in the general plan it might be in a broader
- 20 energy element or something like that.
- 21 ASSOCIATE MEMBER GEESMAN: Yes.
- 22 PRESIDING MEMBER PFANNENSTIEL: I know
- last year when we were looking at the 2006 IEPR
- 24 update and we addressed the question of land use
- 25 in general plans we heard that, in fact, few

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general plans even included an energy element.
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- MS. ROBERTS: I think, more common than
- 3 an energy element or a transmission element one
- 4 might find in the land use element or in the
- 5 zoning coordinates itself a designation for major
- 6 utility types of construction, which could be
- 7 everything from a substation to a transmission
- 8 line to whatever. So that's sort of a generic
- 9 catchall that might include transmission
- 10 facilities.
- 11 PRESIDING MEMBER PFANNENSTIEL: No
- 12 questions on the phone? Here's a question.
- 13 MS. BOICE: Do you want me to walk up to
- 14 the microphone?
- 15 PRESIDING MEMBER PFANNENSTIEL: Yes,
- please go to the microphone so it can be recorded.
- MS. BOICE: Okay.
- 18 UNIDENTIFIED FEMALE SPEAKER VIA
- 19 TELEPHONE: I'm looking at the 2006 updated --
- 20 PRESIDING MEMBER PFANNENSTIEL: I'm
- 21 sorry, is there somebody on the phone with a
- 22 question? I'm sorry, go ahead.
- UNIDENTIFIED MALE SPEAKER VIA TELEPHONE:
- 24 Yes. Will the Imperial Irrigation District's
- 25 presentation be available on the web?

1 MR. BARTRIDGE: The presentation will be

- available after the workshop on the web.
- 3 ASSOCIATE MEMBER GEESMAN: And the
- 4 presentation was from the county of Imperial, not
- 5 the Irrigation District. We'll hear from the
- 6 Irrigation District I think later.
- 7 UNIDENTIFIED MALE SPEAKER VIA TELEPHONE:
- 8 Okay, thank you.
- 9 MS. BOICE: My name is Barbara Boice, I
- 10 am an intern with Sac State up on the fourth floor
- 11 with Chris Tooker.
- 12 My question is, is there any kind of a
- 13 map that we can have to see the proposed corridors
- 14 that -- the new ones or the ones that are being
- 15 proposed that maybe aren't already out but being
- 16 proposed? That's all, thank you.
- 17 ASSOCIATE MEMBER GEESMAN: I think there
- is a preliminary environmental impact statement
- 19 under preparation in the federal government's 368
- 20 process. We don't envision getting to that same
- 21 level of identification here but the federal
- 22 process I think over the course of this calendar
- year will be releasing a map.
- 24 MR. BARTRIDGE: They will be. They are
- 25 expected to release that federal PEIS in the

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1 spring. We are just at the early stages of 1059.
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- We don't have a map yet, we are just listening at
- 3 this point. The last updated map the feds put out
- 4 was July of last year. It doesn't reflect changes
- 5 that occurred from some webcasts that our
- 6 interagency group did in October but we are
- 7 expecting the draft to be issued some time in the
- 8 spring.
- 9 MR. TOOKER: I'd like to talk a little
- 10 bit more about that too. I think one of the
- 11 differences between the federal process and the
- 12 state process would be a federal process has an
- 13 obligation to look at all federal lands and to
- 14 identify potential corridors and designate
- 15 corridors on federal lands throughout the state,
- 16 throughout the nation, for that matter.
- 17 In this process we're going to be
- 18 designating individual corridors based on those
- 19 proposed to us by utilities or others. Or
- 20 potentially corridors identified by the Commission
- 21 that they would pursue designation on their own
- 22 motion. So we would not be establishing a
- 23 statewide set of transmission corridors all in the
- same process at the same time.
- MR. BARTRIDGE: Okay, and if there's --

1 Any other questions? No? Okay. With that I'll

- ask the parties at the table to go ahead and leave
- 3 the table and we'll add other folks.
- 4 Commissioner, do we want to take a short
- 5 break?
- 6 PRESIDING MEMBER PFANNENSTIEL: Go
- 7 ahead. For like ten minutes.
- 8 ASSOCIATE MEMBER GEESMAN: Okay.
- 9 PRESIDING MEMBER PFANNENSTIEL: We'll be
- 10 back.
- 11 MR. BARTRIDGE: Why don't we go ahead
- 12 and take a short ten minute break. Allow us to
- 13 change things up and we'll see you back here in
- 14 ten minutes.
- 15 (Whereupon, a recess was taken
- off the record.)
- 17 PRESIDING MEMBER PFANNENSTIEL: Always a
- 18 good start.
- 19 ASSOCIATE MEMBER BYRON: Madam Chair,
- while Mr. Guliasi is approaching the podium I
- 21 apologize for not being here until 10:30.
- 22 However, I was with you via telephone since 9:30
- 23 so I have had the benefit of hearing --
- 24 PRESIDING MEMBER PFANNENSTIEL: We
- 25 thought we heard train tracks.

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1 ASSOCIATE MEMBER BYRON: No, no, no, I
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- 2 was using another corridor at the time.
- 3 MR. GULIASI: Well let me first thank
- 4 the Committee for the opportunity to include PG&E
- 5 in this important discussion. I also want to
- 6 thank Jim Bartridge and Chris Tooker and the rest
- 7 of the staff for the opportunity to discuss some
- 8 of these issues with them in their stakeholder
- 9 outreach effort earlier a few months ago in
- 10 preparation for this workshop.
- 11 My overview presentation is intended to
- identify some of the key issues from PG&E's
- perspective for implementing 1059 and the
- 14 Commission's role in designating transmission
- corridors through the rulemaking proceeding.
- It has been interesting to hear some of
- 17 the comments thus far this morning. I am
- interested in hearing what others have to say and
- 19 I think what I have to say pretty much comports
- with what others have been saying thus far.
- 21 The two points I want you to take away
- from my presentation are first, designating a
- transmission corridor may help to identify and
- 24 possibly address some of the key issues up front.
- 25 For example, some of the key environmental issues

- that may need to be mitigated.
- But corridor designation itself may not
- 3 solve many of the most contentious land use and
- 4 social issues that we confront in transmission
- 5 planning and transmission siting.
- 6 The second important point is that
- 7 coordination among local, state and federal
- 8 agencies is absolutely necessary, it's critical,
- 9 and strong effective project management by the CEC
- is crucial if the corridor designation process is
- 11 to be successful.
- 12 This slide provides a basic outline of
- 13 my presentation. First I am going to talk a
- 14 little bit about the need for regulatory agency
- 15 coordination. Second I am going to talk a little
- 16 bit about resource and transmission planning
- 17 processes.
- 18 Next I am going to talk, reflect upon
- 19 environmental review and siting as it relates to
- 20 corridor designation and finally I am going to
- 21 identify a few issues and concerns, specifically
- 22 those questions that the staff posed in the
- workshop notice that I didn't or that I don't
- 24 explicitly or even implicitly address in the rest
- of my presentation.

As I stated at the outset, regulatory 1 2 and agency coordination is absolutely key if the 3 corridor designation process is going to work. I've noted here the intent of Senate Bill 1059, 5 which we have already covered so I can skip that. 6 What I've listed next in the third bullet is the array of transmission planning and 8 siting authorities that exist in California or that anybody interested in building a transmission 9 line has to deal with in the state of California. 10 As you can see, there are multiple entities that 11 12 have to be dealt with and coordination is 13 absolutely key. 14 We have the California Transmission Plan process through the California ISO. We have the 15

process through the California ISO. We have the CPUC from the perspective of an investor-owned utility governed by General Order 131D. We have the US Department of Energy, we have the Federal Energy Regulatory Commission for cost recover and for other siting purposes. We have various federal agencies, we have various state agencies and there are also local jurisdictions and dealing with their general plans.

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Even under the best of circumstances

coordination is difficult. And as I said earlier,

1 to the extent that the Energy Commission can play

- a strong and effective role in managing this
- 3 process, that's the only way that we're going to,
- I think, to succeed if this process is going to
- 5 work at all.
- 6 When we're thinking about corridor
- 7 designation or siting transmission lines I think
- 8 it is important just as a preliminary matter just
- 9 to step back for a second and ask ourselves the
- 10 question, what problem or what issue are we
- 11 dealing with? What problem are we trying to solve
- in designating a transmission corridor? Are we
- 13 trying to relieve congestion, are we trying to
- 14 advance a policy objective, for example, access to
- 15 renewables as we stated earlier, or is there some
- other strategic reason?
- 17 So what I am suggesting here is that at
- 18 the outset it is important just to stop and ask
- 19 yourself the question, what issue are we trying to
- 20 address, when you think about setting aside land
- 21 for future transmission development.
- 22 Another important point is I think it is
- 23 important to go back to basics here. I think we
- 24 need to embrace the notion of integrated resource
- 25 planning. In that integrated resource planning

1 process it is important to abide by the principles

- wherein you look at alternatives. You consider
- 3 the trade-offs, you evaluate those trade-offs to
- find the right solution, you look at costs and
- 5 benefits, you've demonstrated need.
- 6 And if transmission is the preferred
- 7 solution that's where you go. But you really need
- 8 to go through that planning process before you
- 9 decide that transmission is the preferred
- 10 solution.
- 11 Whatever process the Energy Commission
- 12 comes up with through the rulemaking proceeding we
- 13 think it's imperative that you make full use of
- 14 existing planning processes that we're engaged in.
- 15 For example, with the California ISO or the WECC.
- 16 And that you take into account and benefit from
- 17 the various studies that have been performed in
- 18 these transmission planning processes to inform
- 19 whatever corridors you may want to designate.
- 20 Next I want to touch on briefly some of
- 21 the questions of corridor designation and how to
- 22 deal with some of the environmental review and
- 23 siting issues.
- 24 From the perspective of an investor-
- 25 owned utility, which ultimately must receive

1 approval from the California Public Utilities

Commission to built a major transmission line, a

3 successful corridor designation process hinges on

coordination with the CPUC. It is absolutely

5 essential.

There are benefits from designating transmission corridors. One of the key benefits is that through the process you can really identify some of the environmental and land use issues that you have to deal with, and I think another benefit is that it allows you to reach agreement up front on some of the constraints and necessary mitigation.

The process should focus at a programmatic level if it's going to streamline the transmission siting process at all. Land use and community issues are very difficult to manage and I just want to express the concern that we have that the corridor designation process may not really do much to expedite future siting.

Again, these are tough issues. They are often referred to as NIMBY issues. But I just don't want people to leave with the impression that by designating corridors you've alleviated many of the concerns. I think these concerns are

1 real and they're the most thorny of the many

- 2 issues you have to deal with.
- 3 In contrast though I think that
- 4 environmental issues might be expedited to the
- 5 extent that you can address environmental issues
- 6 up front and the CEC can assist in reaching
- 7 agreement with the many resource agencies, with
- 8 the CPUC and others. We have an opportunity here
- 9 to streamline the overall transmission siting
- 10 process.
- 11 So I think there is much to be gained
- 12 here on the environmental side but I am a little
- 13 bit more pessimistic about resolving land use and
- 14 community issues and social issues through the
- 15 corridor designation process.
- 16 A final point is that in designating
- 17 corridors it is important for you to include
- 18 existing land use planning. To the extent that
- 19 you can you should incorporate habitat
- 20 conservation plans and local general plans. And
- 21 the corridor designation process is an opportunity
- for you to identify open space and agricultural
- land preservation.
- 24 So just to wrap up a little bit. The
- 25 first recommendation I have for you is really to

1 avoid duplicative efforts and bureaucratic

- inefficiencies. As we saw before there are
- 3 multiple regulatory authorities and agencies
- involved in this process. It is going to take
- 5 very skillful, careful project management by the
- 6 CEC.
- 7 You re going to need to coordinate
- 8 closely with the CAISO and the CPUC, again
- 9 speaking from the perspective of an investor-owned
- 10 utility. And you are also going to need to
- 11 coordinate very closely with local jurisdictions
- 12 as well as the state and federal resource
- 13 agencies.
- 14 What I wanted to do next is just close
- by touching on a few of the questions that the
- staff posed in the workshop notice. The questions
- 17 that I really didn't address in my earlier
- 18 remarks. And these are a few of them.
- 19 The staff asked the question about what
- 20 planning horizon should we use for corridor
- 21 designation. I think that's a very important
- 22 question. I think that is something that really
- 23 needs to be discussed and debated. Currently we
- 24 typically use a ten year planning horizon. We're
- thinking about extending that beyond ten years.

Of course there is more focus and attention given to the first five years of those plans but I think the whole issue about whether we need to extend the planning horizon beyond ten years is a very important question and I think we'll find that the answer is yes. Should it be 12 years, 15 years, I'm not sure but that is an issue that deserves a lot of attention and active debate.

In the corridor designation process it is imperative that you use the principles of an open planning process. I talked a little bit before about the stakeholder processes that exist at the WECC and the CAISO. We talked about the need for looking at an integrated resource, taking an integrated resource planning approach to look at various alternatives to perform cost benefit analysis and to identify what the objective is before coming up with a preferred solution. This needs to be done in an open process.

The third thing is the staff asked about what impediments might there be to having a successful process. Well I think the key here is, again, agency coordination. You have to take a leadership role in ensuring that all stakeholder

1 input is considered and coordination among the

- various state, federal and local agencies is taken
- 3 into account. And what is really key here is
- 4 local level buy-in.
- 5 Finally, it is important in your process
- 6 to ensure that there is an amendment process or
- 7 periodic review. Things change, information
- becomes stale, so you need to keep the process
- 9 alive, keep it fresh. You need to continue to
- 10 engage with the California ISO as studies are
- done, new studies are done, and as plans change
- 12 and as conditions change.
- 13 And I guess there is one final thing
- 14 that I forgot to put on the list here but
- 15 Commissioner Geesman, you reminded me. You asked
- 16 the representative from the California Public
- 17 Utilities Commission for an opinion about land
- 18 banking. I can shed a little bit of light on
- 19 that. I actually spent a considerable amount of
- 20 time in the 2005 IEPR process on this issue and
- 21 had very constructive discussion with staff.
- 22 I actually researched a little bit about
- 23 the Public Utilities Commission's directive
- 24 prohibiting utilities from keeping land in
- 25 ratebase beyond a five year period.

Those decisions arose from Southern California Edison and PG&E rate cases in the 1980s. The Division of Ratepayer Advocates at the time took a look at plant held for future use and found that the utilities had in ratebase for many, many years land that they had considered using mainly for power plant development. But this was at a time when much power plant development wasn't happening.

The critique was that the utilities were just earning on land that was of no use to the rate payer. So the Commission with the cooperation of the utilities went through a very detailed process to clean up the accounts and remove from ratebase, land. The utilities went through large efforts to sell unused land.

Much of that land, again, was for power plant development, perhaps some for substation development, not very much for transmission line development. But I think in light of what is happening today and the concern that we're dealing with here for setting aside land for future use for transmission purposes, especially to the extent that there is an important public purpose here, it's time to review that policy.

1 And this is only a guess but I think

- 2 that there would be an open mind at the Public
- 3 Utilities Commission to the extent that you as an
- 4 agency, you know, speak about this issue and have
- 5 them recognize the importance for the public
- 6 benefit for holding land for future use.
- 7 So that concludes my presentation.
- 8 Again, thanks for the opportunity.
- 9 ASSOCIATE MEMBER GEESMAN: Less, thanks
- 10 for your remarks.
- I guess one of the things that I'd ask
- 12 your company to do in reviewing some of the issues
- 13 that you've raised would be to go back and look at
- several of the transmission CPCNs that you've
- gotten over the course of the last four or five
- 16 years.
- 17 I am not certain that any of them would
- 18 rise to the level of magnitude where you'd think
- 19 that a state corridor designation process would be
- 20 of assistance but I'd pose the questions that
- 21 you've identified for us to those projects and ask
- 22 whether a state designation process could have
- 23 assisted the licensing of any of those particular
- 24 projects.
- 25 And the ones that I'm thinking of are

1 Jefferson Martin or Tri-Valley or some of those

- that have been more notable in terms of the public
- 3 attention that they have developed but there may
- 4 be others as well.
- 5 And I think the real, the real issue is
- 6 whether, if ten years ago the state had had SB
- 7 1059 in front of it would there have been some way
- 8 to more intelligently identify and hopefully
- 9 resolve, or at least partially resolve, early
- 10 environmental issues or early land use conflicts
- 11 such that the actual licensure would have been a
- 12 lot smoother.
- 13 MR. GULIASI: We have given that some
- 14 thought and I think the answer lies in what you
- 15 said in your early, in your opening remarks about
- 16 you weren't sure if those projects would have
- 17 risen to the level of -- the need for a --
- 18 ASSOCIATE MEMBER GEESMAN: Yes, they may
- 19 be much more localized in terms of their impact.
- 20 MR. GULIASI: And reflecting on those
- 21 and having participated in some of those, those
- 22 efforts, I think the answer is no. They weren't
- 23 corridor designation issues, they really had to do
- 24 with the normal course of business to ensure
- 25 future reliability, especially in high-growth

1 areas, like in the tri-valley case in particular

- or in the Jefferson-Martin case for a need to
- 3 ensure reliability in San Francisco, a peninsula
- 4 that has pretty limited access to resources of
- 5 generation and transmission. And then of course
- 6 we brought in, you know, the desire to retire the
- 7 old Hunters Point power plant.
- 8 But I don't think that -- I don't think
- 9 the corridor designation process per se might have
- 10 helped. But just off the top of my head I think
- 11 having public attention and state government
- 12 attention placed on the importance of
- 13 transmission, the whole corridor designation
- 14 process may assist. It would just heighten the
- awareness among the public as well as among the
- local, state and county officials to the
- importance of these projects.
- 18 So I think it could be helpful but I
- 19 don't think that those projects per se really lend
- 20 themselves to corridor designation. Again, that
- 21 addresses the comment I made about stop and think
- about what we are trying to address here. If it
- is an over-arching public policy issue such as
- 24 access to renewables I think, you know, corridor
- 25 designation is the right way to go. But if it's

just for the, kind of the normal run-of-the mill

- 2 transmission project to ensure future reliability
- 3 then I don't think corridor designation is the
- 4 process.
- 5 ASSOCIATE MEMBER GEESMAN: Thanks very
- 6 much.
- 7 PRESIDING MEMBER PFANNENSTIEL: Les, you
- 8 mentioned that your skepticism, your pessimism
- 9 about 1059 was largely based on NIMBY-ism or
- 10 community issues and you weren't sure that this
- 11 was a way of really addressing that.
- 12 Does PG&E, when you do have a major
- 13 transmission corridor of land that you own is the
- 14 use of that land before transmission is built
- available for public open space, public parks,
- 16 public access?
- 17 MR. GULIASI: I'm not sure I understand
- 18 your question. Are you saying when we --
- 19 PRESIDING MEMBER PFANNENSTIEL: If you
- 20 have -- As you were talking about the land
- 21 previously that was held for power plant use, for
- 22 example, that wasn't used. But in this case if
- you had land held for future transmission use
- 24 would that land be made available for public use?
- 25 For parks, for example, recreation.

1 MR. GULIASI: Well it could. If you're

- 2 talking about utility-held land per se it could.
- 3 We've faced situations wherein, you know, a local
- 4 jurisdiction sought the opportunity to find an
- 5 alternative use for the land than our original,
- 6 you know, design.
- 7 If land is being held by the utility for
- 8 future use and it's just sitting there unused
- 9 sometimes communities or cities have asked us to
- 10 consider turning that land over, selling that land
- 11 for some other public use.
- 12 PRESIDING MEMBER PFANNENSTIEL: But even
- if PG&E owns it. It's not turned over to anybody
- 14 but it could be -- if it's enough and if it's a
- 15 nice location it could be opened for trails or
- park land or, even with PG&E as an owner.
- 17 MR. GULIASI: That's true, and we have
- 18 made those kind of accommodations.
- 19 PRESIDING MEMBER PFANNENSTIEL: And then
- 20 if transmission lines are in fact built on that
- 21 land would it then be precluded from use or is
- 22 there some amount of it that could still be used
- for open space use?
- 24 MR. GULIASI: I don't know specifically
- 25 what ordinances or restrictions we have but I know

1	of	instances	where	we	do	make	transmission

- 2 corridors available for public use. For bike
- 3 paths, for parks and so forth. There you have to
- 4 just work with the local jurisdictions as well as
- 5 the Public Utilities Commission to ensure that,
- 6 you know, that public safety is managed.
- 7 PRESIDING MEMBER PFANNENSTIEL: Sure.
- 8 MR. GULIASI: And the usual --
- 9 PRESIDING MEMBER PFANNENSTIEL: But I
- 10 guess what I'm suggesting here is that ownership
- of this land being held for perhaps future
- 12 transmission corridor may not be a negative from
- 13 the local community. It may in fact be something
- that can be used by the local community.
- 15 MR. GULIASI: I agree. I think you can
- 16 find win-win situations where a broader public
- goal or need is met as well as, you know,
- 18 providing access to the use of land for recreation
- or, you know, or just for preservation.
- 20 PRESIDING MEMBER PFANNENSTIEL: Right.
- 21 MR. GULIASI: You know, for beauty and
- 22 that sort of thing.
- 23 PRESIDING MEMBER PFANNENSTIEL: Thank
- 24 you.
- MR. GULIASI: You're welcome.

1	ASSOCIATE MEMBER BYRON: Madam Chair,
2	Mr. Guliasi, usually a very optimistic person, I
3	think we're all picking up on the same thing. The
4	comment you made about being somewhat pessimistic
5	about state corridor planning for land use. You
6	know, addressing land use issues as well as public
7	perception. If I understood you correctly it was
8	okay or it's good for corridors for renewables,
9	access to renewables sites. But you're
10	pessimistic about those other two options, is that
11	correct?
12	MR. GULIASI: Well I think what I'm
13	trying to say is that I think we have to be, you
14	know, aware that designating corridors may not
15	resolve NIMBY issues or, you know, the tough
16	social issues that you encounter when you want to
17	set aside land and you want to put a transmission
18	line, you know, on a path.
19	They are very emotional issues, you
20	know. I mean, you know, the whole array of
21	issues. And I just think that we have to not fool
22	ourselves into thinking that because we designate
23	a corridor we're going to solve all those

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problems. I think, you know -- The positive side

is that I think by designating a corridor you have

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1 the opportunity to identify some of those issues
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- 2 up front and you have the opportunity to start
- 3 working through some of those issues well in
- advance of the time when you say, okay, here is
- 5 the specific plan to put the transmission line in.
- 6 But, you know, let's just not fool ourselves into
- 7 thinking that we're going to, you know, solve
- 8 these problems early on.
- 9 ASSOCIATE MEMBER BYRON: Okay.
- 10 MR. GULIASI: We can identify them, we
- 11 can work toward addressing them, but we may not
- find ourselves with a more expedited process by
- designating a corridor.
- 14 ASSOCIATE MEMBER BYRON: Okay, thank
- 15 you. Can we count on PG&E's continued involvement
- in this 1059 process?
- MR. GULIASI: Absolutely.
- 18 ASSOCIATE MEMBER BYRON: Thank you.
- MR. GULIASI: You have my guarantee.
- 20 ASSOCIATE MEMBER BYRON: Thank you.
- 21 MR. BARTRIDGE: Thanks Les.
- Next up, Tom Acu¤a, San Diego Gas &
- 23 Electric.
- 24 MR. ACU¥A: Good morning, Honorable
- 25 Commissioners and fellow stakeholders. I'm Tom

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1 Acuma and thank you for having us here today.
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- 2 SDG&E supports your efforts. We think
- 3 it's time that somebody steps in and helps
- 4 coordinate between local government, the
- 5 California Public Utilities Commission, the ISO.
- 6 We think this is a great effort on your part. And
- 7 we want to thank Jim Bartridge and all the CEC
- 8 staff for their outstanding outreach efforts to
- 9 San Diego Gas & Electric Company. So thanks.
- 10 All right. So the way we patterned our
- 11 presentation here is that we tried to answer the
- 12 questions that were posed by CEC staff. One of
- 13 the questions was, what did we think about the
- 14 objectives of 1059. And one of the things that we
- 15 think is an outstanding idea is that purpose, need
- and location of transmission projects is
- 17 predetermined.
- 18 One of the things when we're permitting
- 19 larger projects, transmission projects, people
- 20 question, do you really need to build this line.
- 21 So we think that when the CEC approaches that
- 22 they're going to have, that adds credence to what
- we're doing at the utility level, at the CPUC
- 24 process.
- 25 The second thing is is we think that

1 coordinating all energy plans with the responsible

- agencies, whether it's the Forest Service, the
- 3 BLM, military lands and others is very important.
- 4 Sometimes I think agencies all have an objective
- 5 and that is stewardship of lands that they're
- 6 entrusted with managing. And sometimes their
- 7 policies don't always match the greater good of
- 8 what needs to be done. And I think that's where
- 9 the CEC can play a big role in helping manage what
- 10 the other state, local and federal agencies are
- 11 doing.
- 12 We support and we hope that you can gain
- 13 the acceptance of local jurisdiction. We think
- that's probably one of the most difficult
- 15 challenges that you face is gaining support from
- 16 them. So I think your outreach program in gaining
- 17 their support needs to -- I would encourage CEC
- 18 staff to develop some new ways to do that.
- 19 I think the final point on the general
- 20 comments is that the ISO plays a very important
- 21 role for all of us utilities and providers of
- 22 energy. Annually we give them information on
- where we think our needs are and they develop a
- 24 plan but what is not developed is connecting the
- 25 dots. And that's what we think the CEC can do is

1 help connect the dots of where transmission

- infrastructure is needed.
- 3 Our planning comments. We believe that
- 4 corridor designation should really go beyond ten
- 5 years. I don't have an exact time amount of
- 6 what's the proper years that should be looked into
- 7 but we think that it should be greater than ten
- 8 years.
- 9 We support corridor designations having
- 10 periodic review just like a city's general plan.
- 11 We don't want -- I don't think it serves the
- 12 public letting these plans go stale so we're going
- to have to determine some sort of periodic
- 14 adjustment where we can take into concern changes
- 15 that have come about.
- The third bullet here is how can we
- 17 enforce and protect the corridors that you do
- 18 designate. In reading 1059 it seems that the
- 19 approach is to work collaboratively with local
- 20 jurisdictions to gain their support. And I hope
- 21 that as we work through this that when there is a
- 22 disagreement, when there is a conflict that the
- 23 CEC can find a way to work with the local
- 24 jurisdiction and at the same time protect the
- corridors that they have designated.

We have some suggestions here on 1 2 priorities when you do do your designations. 3 think that reliability is your top goal here. next one would be making sure that we have access 5 to renewables. And that when you do consider 6 where you're going with your designation process consider the cost and schedule. Some projects 8 will be a little more feasible than others and sometimes it's based on cost and schedule. 9 10 Sometimes a schedule will be very critical. 11 please, take that into account as you designate 12 your corridors. 13 Impediments. What kind of things, what 14 kind of challenges do we think you will face as 15 you go through this process? One of our concerns is duplication of processes. Currently a 16 17 transmission project is we work with the CPUC under 131D. We are concerned that perhaps a 18 19 designation requirement might come about and that 20 we would have to do, a project would have to go 21 through two processes. So anything you can do to 22 help streamline or keep things streamlined would 23 be appreciated.

I already discussed a little bit about
the enforcement authority.

1	Increased costs. I think 1059 has a
2	clause there that local government gets
3	reimbursed. We don't have an objection to that,
4	we just want careful management of how our utility
5	dollars are spent when supporting this effort.
6	Stakeholder lawsuits is another issue.
7	We think that as you go through your process and
8	as you designate these corridors there are a great
9	number of stakeholders who have concerns, either
10	through the CEQA process or through the
11	description of your project purpose and need that
12	can potentially slow down your process.
13	Lack of preemption is another issue.
14	That goes back to the general plan a moment ago.
15	A local government is not required to make your
16	energy plan or designation part of their energy
17	plan. So that, if you had the authority, the
18	strength of the CPUC for say, that might help.
19	Another issue is ratebasing for vacant
20	land. Right now we can only purchase land five
21	years in the window. We would ask that you take a
22	look at that. Maybe there is a way we can
23	lengthen it to make it consistent with your own

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The CPUC will still require a purpose

plan in terms of years.

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1 and need. It would be nice if the CEC purpose and

- need kind of got us through that part of the
- 3 licensing of a new transmission line. So if you
- 4 could work on that, that would help us.
- 5 Another concern I think I've heard today
- 6 already is there is no mechanism for evaluating
- 7 competing projects. It might be that San Diego
- 8 Gas & Electric works with CEC staff and we
- 9 designate a corridor together and then three or
- 10 four years down the road another utility, maybe a
- 11 municipalization, would desire to use that
- 12 corridor and maybe SDG&E would not be able to use
- 13 the corridor. So we need to develop methodology
- 14 for resolving those kinds of priorities and
- issues.
- 16 Regarding permitting we believe the CEC
- 17 process might narrow the alternatives examined in
- 18 the 131D process of the CPUC. I think that's a
- 19 good thing. We'd hope that the CPUC will accept
- 20 your purpose and need and we are very hopeful that
- 21 the CPUC does not delay the licensing of projects
- 22 currently going through a CEC designation.
- Our recommendations here are
- 24 coordination between CEC, CPUC and the ISO
- 25 strategic plan. We are supportive of not having

- 1 duplicative processes if you can avoid it.
- 2 And there is a bullet here that was left
- 3 out. We would encourage designation of existing
- 4 transmission corridors even as low as 69 kilovolt.
- 5 That would help preserve the existing
- 6 infrastructure that we have, and if we have to
- 7 upgrade to a greater voltage then we would have
- 8 those designated corridors.
- 9 And the final bullet here is that we
- 10 were wondering and we would like staff to look
- into this. If the plan that you ultimately
- 12 develop, would it be possible that that could be
- 13 brought forth to the CPUC and that they might
- 14 adopt it. So that over the years their adoption
- of your plan will take care of our preemption
- discussion I was talking about a few moments ago.
- 17 So those are the key points. Again,
- 18 thank you very much for having SDG&E here today.
- 19 This concludes my presentation and if I can answer
- any questions I'd be happy to do so.
- 21 ASSOCIATE MEMBER GEESMAN: Thanks for
- your comments, Tom. I think that because your
- 23 company has been in the front lines on the public
- 24 controversies surrounding the last couple of
- 25 transmission projects proposed you probably have a

1 more acute awareness of some of the problems that

- 2 state government has presented and potentially
- 3 some of the solutions.
- 4 I think your idea about closer
- 5 coordination between the three agencies is a very
- 6 good one. And I would challenge you and the other
- 7 utilities, and for that matter anyone else
- 8 involved in this process, to come back to us with
- 9 suggestions as to how we can accomplish that in a
- 10 CEQA-consistent way.
- I for one do strongly believe that the
- 12 ISO plan should form the core of our planning
- 13 assumptions. At the same time the ISO not being a
- 14 CEQA agency or not being a state agency can't
- 15 really attach any CEQA significance to its
- 16 determination of needs. So what we've talked
- 17 about internally has been trying to figure out a
- 18 way to so entwine our two planning processes that
- 19 we can create a determination of need that does
- 20 have some CEQA significance to it.
- 21 I also think that if each of the
- companies, and for that matter any other parties,
- 23 could think through whether or not a combination
- of the Energy Commission process and the CPUC
- 25 process could somehow attain a CEQA equivalence

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1 certification such as our power plant siting
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2 process enjoys, would that be of benefit.

3

4 separate the conceptual jurisdictions of the CPUC

An easy way potentially to at least

- 5 and the Energy Commission might be to have the
- 6 Energy Commission focus on the real estate, the
- 7 land use aspects and environmental issues stemming
- 8 from those land use aspects, and the CPUC
- 9 determination focus on the poles and wires
- 10 decisions. Those are separated in time, I think,
- 11 especially if you use the longer planning horizon.
- 12 Now CEQA doesn't allow you to piecemeal
- 13 decisions but it would occur to me that on any one
- of these projects state government is probably
- making a handful of different CEQA significant
- decisions. And making them over a period of time
- 17 might be wiser than the current approach that we
- 18 have where everything is compressed into one giant
- 19 nuclear superbowl proceeding among lawyers.
- 20 So I'd invite your company and the other
- 21 utilities and any other parties to think through
- 22 some of those questions and come back to us as we
- 23 continue in this process. Because we very much, I
- think, would benefit from your thinking.
- 25 MR. ACU¥A: Thank you very much. I

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1 think those are great ideas. I think my team is
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- very much wanting to look into developing some
- 3 ideas with CEC staff. I think you are right on
- 4 the money, thank you.
- 5 Are there any other questions? Thanks.
- 6 PRESIDING MEMBER PFANNENSTIEL: Thank
- 7 you.
- 8 MR. BARTRIDGE: Next up John Leeper,
- 9 Southern California Edison.
- 10 MR. LEEPER: Commissioners, staff,
- 11 ladies and gentlemen in the audience. I would
- 12 also like to thank you for inviting me to come
- here and provide input to this important activity
- that the CEC is undertaking.
- 15 First of all I would like to say Edison
- as a company is very supportive of this initiative
- 17 and sees it as something that would provide great
- 18 value going forward if implemented properly.
- 19 We would -- I think we have addressed a
- few of the issues. We have also looked at the
- 21 questions that were sent out to the pre-conference
- 22 and have tried to woven answers to those within
- 23 the presentation. But we'll be following up with
- 24 some formal response to those questions later.
- But anyway, with that I'll go forward.

1 And by the way, my name is John Leeper, I work for

- Southern California Edison.
- 3 As I said earlier we are very supportive
- 4 of this endeavor and we are hopeful that this can,
- 5 in fact, streamline system planning or planning
- 6 and permitting.
- 7 As most everybody knows here we are in
- 8 an unprecedented time in our history where we're
- 9 expanding our grid, both in improving our existing
- 10 infrastructure and expanding our infrastructure to
- 11 meet the needs of our customers, and also to
- follow some of the objectives of the state to
- increase our use of renewable and alternative
- 14 generation.
- 15 And unfortunately that does require
- 16 siting of new transmission lines. As was pointed
- 17 out earlier, most of those facilities are going to
- 18 be in remote rural areas where we currently do not
- 19 have facilities to interconnect with.
- I think that we've also heard that this
- 21 process should be beneficial to the stakeholders
- as we go forward. And in order to be successful,
- 23 because there is going to be realistically a time
- 24 and effort required by all stakeholders to
- 25 participate in this, and which we fully want to.

1 But I think the payback for that is there is some

2 benefit to the process going forward when we get a

3 more formal project.

And I guess in that line, in that regard
I'd like to say that these designated corridors
should be, if possible, identified as the
preferred route as part of the CPCN process. I
think I heard earlier, I'm not sure who made the
comment, but you know, there might be designated
corridors and then you would need to provide
alternate corridors outside of the designated
corridors.

I guess I'd like to encourage the Commission to see if that cannot, that issue cannot be, you know, can be addressed in this rulemaking so that when a corridor is designated the CPCN can also focus on that alternative and how that best meets the needs.

Also I think we also heard a concern raised, and we have that as well, that these corridors be sufficiently wide to provide project siting alternatives for a variety of projects.

Because I see this strategic corridor process being in advance of a specific need. These are looking at general needs.

1 We know where there are renewable areas.

- We have heard Imperial County talk about some of
- 3 their geothermal resources. We know there are
- 4 some solar projects in the Southern or Western
- 5 Nevada area and other parts outside our service
- 6 area. So what we would like to do is make sure
- 7 that these corridor designations provide for these
- 8 alternate projects that may want to use the
- 9 corridor going forward.
- 10 And also I think along what we heard
- 11 also, one of the Commissioners questions is, we
- 12 see a strong synergism between the corridors and
- 13 the needs of counties and cities and environmental
- groups for open space. We see that compatible
- 15 uses would be very positive to all stakeholders
- 16 involved.
- 17 Like I said, we do not want, obviously,
- 18 that those open spaces then preclude the intended
- 19 use of that corridor. But we see and we do
- 20 actively have a program in our utility to work
- 21 with cities and counties in using transmission
- 22 right-of-ways for open space needs and uses within
- 23 their community. So we see that as very positive
- and something that should be considered.
- 25 We think that it should be, as I said

earlier, focused on the future. I think we've

- 2 heard that from the other two utilities and I
- 3 think most other presenters. That we currently do
- 4 have a process for near-term projects. But this
- 5 activity really should be more strategic in nature
- 6 and really look beyond the ten year planning
- 7 window to get what are the long-term growth, what
- 8 are the long-term needs of the state and the
- 9 citizens and look at that way.
- 10 And then I think we have also heard, I
- 11 think I'd like to reiterate that as well. We
- don't, we think it would be detrimental if this
- 13 process would be another, a hindrance or another
- step it needs to go through if it was sort of
- 15 retroactively applied to projects that are already
- in a regulatory siting process. So this should be
- 17 a future-looking activity.
- 18 With that we have just tried to put up
- sort of a flow chart as to some of the steps we
- 20 see might be -- this could help. Corridors should
- 21 be designated prior to the identified need, as we
- 22 require in the CPCN, but it would look at more of
- the generic uses for that corridor.
- 24 It should best fit to accommodate the
- 25 utility's future needs. I mean, if corridors

1 possibly could be of different widths. So if we

- 2 knew it was an area that had many resource
- 3 opportunities possibly the width of the corridor
- 4 might be greater than another area.
- 5 We also believe that for this to be on
- 6 designation there's a lot of initiatives happening
- 7 at the state, federal, local. There's
- 8 blueprinting with counties. The military is
- 9 looking at a lot of their joint land use areas.
- 10 So I think that this should be integrated and
- incorporated with that.
- 12 And I also think that the designation,
- 13 there should be some sort of periodic review of
- that so that the corridor doesn't necessarily
- 15 become stale in that its value and a lot of the
- 16 effort that was put in there was done once and
- 17 then 20 years later it's found of little or no
- 18 value for going forward in that area and so in
- 19 essence you're starting back again.
- 20 And part of it is environmental
- 21 mitigation. I think one of the things we'd like
- 22 to at least have considered but not necessarily,
- you know, is that right now the state is using
- 24 emissions credits or emissions banking for
- generation projects.

1	In one of the environmental areas it
2	might be a possibility to have some sort of
3	habitat banking where you could do some
4	environmental mitigation, possibly now at a lower
5	cost, that you knew was going to be a concern in
6	utilizing that corridor in the future. So we
7	think that could be a way to where it would be a
8	win-win for both the environmental and the
9	utilities or the potential users of that corridor
10	going forward. So that's just a thought that we
11	bought in through in there.
12	Here again I think we don't want this
13	process to be it should mirror the CPUC. I
14	think we also heard that as well and I don't go

think we also heard that as well and I don't go into more detail than that.

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I also think we currently have an advice letter before the CPUC requesting money to do a very similar task, looking at interconnecting of renewable generations with the wind and solar and the geothermal resources. Right now the ability for a utility to recover any of those costs are dependant upon that project going forward. So that is something that might be considered in this.

25 ASSOCIATE MEMBER GEESMAN: Is this the

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1 exploration east of the Sierras?
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- 2 MR. LEEPER: Yes, basically. When I
 3 think we made the advice letter, the filing was
 4 made. But it's Western Nevada, it's Inyo/Kern.
- 5 ASSOCIATE MEMBER GEESMAN: Yes.
- 6 MR. LEEPER: Yes. So it's an existing,
- 7 I think it's approximately six million dollars.
- 8 ASSOCIATE MEMBER GEESMAN: Okay.
- 9 MR. LEEPER: And then I think we have
 10 heard it also that this land should be held there
 11 and made available going forward. There should be
 12 some sort of process in place for identifying
 13 competing projects and how that can be and the
 14 cost of that recovered.
- Open issues. I think basically here
 again we've heard that discussed. The validation
 of the corridor purpose and need, similar to what
 would be in a CPCN so that ought to be considered.
- 20 renewable or other energy potential exists in an
 21 area in order to support the corridor designation?
 22 That's sort of a question. I mean, what is the
 23 process? How is a corridor going to be identified
 24 and what is the basis? But here again we think it
 25 should be similar to what is used in the purpose

1 and need in a CPCN.

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And then I think we've also seen how do 3 we prioritize the use within a corridor. If a utility does spend significant time and effort in 5 getting a corridor designated and then by the time 6 that becomes a reality for them it is no longer available. So we think there should be some 8 provision that either joint ownership or that multiple uses be considered as part of the 10 approval process or allocation of that corridor. And then that sort of, my final bullet 11 12 is the competing requests. Because like I said, 13 it's not going to be an insignificant effort. 14 Here again back to what could impede this process. I think what we've heard also is 15 lack of participation. We seriously -- I think 16 17 the utilities, you've heard it today, I think a lot of the environmental agencies are going to be 18 19 very willing to participate. But I really think in order for this initiative to succeed it is 20 21 going to require active participation by cities,

So this truly will need a broad based support of looking at the needs of these

jurisdictional agencies.

counties, the Native American tribes and other

1 individual stakeholders and then incorporating

- those into the corridor planning process so that
- 3 we get a viable alternative at the end product.
- I think the other thing is I'd like the
- 5 Commission to at least consider the fact that this
- is going to be costly and will be complex. So,
- 7 you know, in implementing this try to keep that in
- 8 mind. Because, here again, those costs are going
- 9 to ultimately be passed on to somebody so it needs
- 10 to be considered as part of this implementation.
- 11 And then I think, this is back to my
- 12 final bullet where I'll close. That once a
- 13 corridor has been designated as part of this
- 14 process there should be some value towards the
- 15 CPCN. So that when a utility goes in they can
- leverage a lot of the information and consensus
- 17 that went into the process of getting the corridor
- 18 designated in the first place. And that might
- 19 possibly beat on through a refresh, what I'm
- 20 saying, so that this thing doesn't get stale.
- 21 So with that I think that's my formal
- 22 presentation. I would like to open it to
- 23 questions.
- 24 ASSOCIATE MEMBER GEESMAN: Thanks, John.
- 25 Regarding your last two points.

ASSOCIATE MEMBER GEESMAN: I'd really

1	${\tt MR}$.	LEEPER:	Yes.

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3	hope that you would continue to kind of keep us on
4	track and force a balancing between whatever costs
5	and complexity our contemplated process endures
6	with some value added as well. If those two don't
7	match up then we're doing something wrong.
8	And this is an idea, if you'll remember,
9	that originally came to us several years ago from
LO	one of your company's witnesses in our IEPR
1	process. So I hope Edison feels an ongoing
L2	engagement and some ownership in terms of the
L3	future of this particular concept.
L 4	But most of all I'd ask that you try and
15	keep us on the straight and narrow in terms of

balancing cost and complexity with value added.

MR. LEEPER: Okay, definitely will.

18 Thank you.

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MR. BARTRIDGE: Commissioners, I'd like
to draw your attention to the fact that it's noon.
We have three other presentations, four other
presentations plus public comment and I'd like
your input as to where we should -- whether you'd
like to break for lunch or press forward or?

25 PRESIDING MEMBER PFANNENSTIEL: Well I

1 didn't know we had four other presentations. I am

- 2 certainly prepared to keep going until one o'clock
- 3 or so. But if it is going to run much longer than
- 4 that then we might as well take a break now. The
- 5 presentations have been, you know, ten minutes or
- so I think we probably have time to get them in.
- 7 So why don't we go on and see if we need a break.
- 8 MR. BARTRIDGE: Very good. And we do
- 9 have folks on the phone we believe will add
- 10 comments as well.
- 11 Next up, Tony Braun, California
- 12 Municipal Utilities Association.
- 13 MR. BRAUN: Commissioners, thank you
- very much for the opportunity to talk on this
- 15 topic today. This is an important topic for the
- 16 municipal community. As evidence we have several
- 17 CMUA members here today participating and also
- 18 listening and learning.
- I would say we're definitely in that
- 20 listening and learning mode right now and have
- 21 learned a lot from the presentations that have
- 22 already been given today as well as I think agree
- with much of what has been said by other market
- 24 participants and stakeholders to date.
- 25 I would also like to offer up we have

1 several representatives. You know Mr. Cady on the

- table, but also Jim Beck who is general manager of
- 3 the Transmission Agency of Northern California, in
- 4 the audience. And TANC has been a point for the
- 5 transmission plans and development of several of
- 6 the municipal utilities in California. So I'd
- 7 just like to offer all of us up as resources as
- 8 this goes forward.
- 9 Procedurally we appreciate the early
- 10 outreach that Mr. Bartridge and his team have
- 11 undertaken. After going through the 1368 process
- 12 with your staff and working cooperatively through
- 13 that we appreciate the schedule that has been
- 14 outlined as well and would anticipate that we will
- be actively involved throughout this process.
- 16 Let me give you a little brief, I want
- 17 to say municipal primer, almost, about our history
- of transmission development. We have a little bit
- 19 different legal structure as far as our siting
- 20 requirements and our environmental review
- 21 requirements but I think also there's other key
- differences.
- Our governing boards are elected
- 24 officials. They are very focused on meeting
- 25 certain goals, whether that be general, let's call

it run-of-the-mill reliability improvements that 1 necessitate transmission. Whether that be 3 development and delivery of firm resources to load, whether that be achievement of environmental 5 RPS goals or just the economics of a facility. 6 It's a fairly streamlined and a fairly clear cut analysis of whether they think the 8 transmission line for them is needed and is beneficial to their customer/owners. And so I 10 think that's been very key. That structure has been very key in helping us to analyze and then 11 12 get things done when it comes to constructing 13 transmission, which we think is a key element of 14 our overall infrastructure plan in California. 15

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And the results are that over the last few decades most of the major interregional facilities that have been into California have been built by municipal utilities. And just sort of as an example, because of the amount as compared to load and because of the history and the vintage of the facilities which were built recently as compared to the system as a whole.

And these are numbers not to be quoted but just off the top I had to give you a little bit of an order of magnitude. If the system

average cost for high-voltage transmission in

California were \$3 to \$4 a megawatt hour, and

that's how the ISO charges for it, for a municipal

utility those costs might be anywhere from -- some

are down in that system average, some are up in

the \$13 a megawatt hour. So that just gives you

an idea of how much of transmission loading in the

overall retail bill some municipal utilities see

as compared to the system average as a whole.

We think this is a success story. I

don't want to lose sight of that. These

facilities were built for a reason and we are

very, very enthused by the corridor process here.

And what we don't want to see is any erosion of

the foundations that have allowed us to build

these facilities. And on this point I think I

would echo what I heard from representatives from

Southern California who were looking for value,

incremental value from this process so that it can

facilitate needed transmission.

This unintelligible map. Goal number one, I know that there's a simpler map out there at the WECC but you need to actually be a registered WECC member to get the electronic copy of it. I have a printed copy in my office but I

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don't have an electronic copy and I'm not allowed
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to get it, evidently. 3 So if you look at some of the paths, just to illustrate, the paths down from the 5 Northwest down into Central California. 6 dotted line that is the DC tie into the LA area. The DC tie, this path -- This is not geographic, 8 it's just separated I think for illustration. Ownership or entitlement rights to resources 10 outside the Intermountain Project in the southern transmission system as well as Mead-Adelanto 11 12 rights and ownership rights and then joint 13 ownership of the SWPL line. So there's been a

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long history of development, of transmission with our colleagues in the industry as well as with ourselves and that is something that we'd like to see go forward.

Let me do my best to get through and

Let me do my best to get through and help to meet the goal of the one o'clock target.

We think corridors can help us out in several ways. One, they may facilitate our own siting efforts and that is all to the good. We may utilize them either as they are designated by the Commission or if we seek designation. We also may benefit if there are facilities that benefit the

grid as a whole because the bulk of CMUA

- 2 membership relies on and utilizes the ISO-
- 3 controlled grid. So there are many potential
- 4 benefits.
- 5 If you look at what the state pays for
- 6 uneconomic dispatch of generation and you compare
- 7 that to some of the costs of some of the programs
- 8 that we see across, that we argue a lot over the
- 9 building or in various agencies, we could use that
- 10 revenue stream for a lot of good things or we
- 11 could save consumers money. So building out the
- transmission system we see has many benefits.
- We also went through some of the
- 14 questions, the preliminary questions that the
- 15 Commission had developed. Objectives, again I
- think this goes back to value. It's hoping, it's
- 17 facilitating. When I read 1059 and I look at all
- 18 the statements and the intent of the Legislature
- 19 it is to facilitate the build-out of the grid to
- 20 meet the objective of the state. Whether those be
- 21 the RPS, whether that be meeting emissions
- 22 targets, whether that be economic sources and
- diverse sources of energy.
- 24 Forward planning. I think the ISO's
- 25 planning documents refer to some of the past

1 history as reactive. We identify an issue and

- then we react to it rather than anticipating it.
- 3 Hopefully the corridor process will help us get
- 4 out of that.
- 5 Again, this slide just reiterates that
- 6 we view this as a tool and it's a tool we hope
- 7 CMUA members would like to use when it brings that
- 8 additional value to the existing system.
- 9 We're very positive about the corridors.
- 10 What we don't want to see, and this issue I think
- 11 was touched on, is we have been fairly successful
- 12 in working through the land use issues and the
- 13 environmental review that is needed to build major
- 14 high voltage transmission lines.
- We don't see corridors as creating a
- 16 presumption that facilities within a particular
- 17 path would go in the corridor. We don't see the
- 18 corridor as preempting the rights of our investor-
- 19 owned colleagues or CMUA members in building
- transmission.
- 21 We think that a lot of the
- implementation issues, whether they be the
- 23 competing use issues that you'll see down the road
- here, get more complicated if we create a corridor
- as a presumptive path between resources and load.

1 Again, we see this as a tool that is going to help

- facilitate the transmission to get built and not
- 3 have the implementation of the corridor process
- 4 end up with being an obstacle.
- 5 Planning, this has been touched on. It
- is absolutely essential that the corridor process
- 7 be coordinated with the ISO's long term
- 8 transmission process. It may be even more
- 9 essential now that the ISO has made a long-term
- 10 transmission rights filing with FERC to implement
- 11 these long-term financial rights within the MRT
- 12 market design.
- But we wouldn't want to lose sight of
- 14 the fact that there are a host of other planning
- 15 processes out there. Municipal utilities have
- 16 their own planning processes, the WECC has a
- 17 regional planning process, and I can't begin to
- 18 enumerate the numerous sub-regional planning
- 19 processes that California representatives are
- 20 involved in. And they are all addressing what our
- 21 anticipated transmission needs.
- The Commission asked questions about the
- federal efforts. I think that has been well
- 24 covered. I would note that when we look at the
- 25 Federal Power Act and the National Energy Interest

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1 Corridors it looks to me like these are corridors
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- as wide as a state. They are not 30,000 feet or
- 3 1500 feet. Nevertheless when we look at the
- 4 criteria they look relevant.
- 5 And we would just note that it certainly
- 6 has been expressed from states as a whole and from
- 7 California's representatives that they would like
- 8 to have jurisdiction for siting be a state matter.
- 9 And it might behoove California to take into
- 10 account the federal criteria before the state,
- 11 before the federal authorities do.
- 12 ASSOCIATE MEMBER GEESMAN: You sound
- 13 like you're not familiar with the letter that we
- 14 filed with the DOE.
- 15 MR. BRAUN: With respect to the national
- interest corridors?
- 17 ASSOCIATE MEMBER GEESMAN: Yes.
- MR. BRAUN: It could very well be.
- 19 ASSOCIATE MEMBER GEESMAN: I encourage
- 20 you to take a look at it. You might be surprised
- 21 at what at least one state agency had to say about
- 22 impending federal jurisdiction.
- 23 MR. BRAUN: Mr. Bartridge will get me a
- 24 copy.
- 25 What issues could prevent the corridor

designation from being a success? I think again

- we would have concerns if the corridor designation
- 3 becomes the presumed path between the resources
- 4 and load. We think that raises several
- 5 implementation issues that get more thorny.
- 6 And this was an issue, I think at least
- 7 indirectly, that was touched on by other
- 8 stakeholders. We also think that if corridors are
- 9 looked at as the end-all/be-all, that they're
- 10 going to solve transmission development problems,
- 11 we think that's probably an unrealistic
- 12 expectation.
- 13 I think if you look back over the last
- 14 -- And this is something that several of the
- 15 Commissioners have heard us express a concern
- 16 about. When we look at the incentives that
- 17 municipal utilities have to build we think they're
- 18 fairly clear cut. Meet RPS goals, meet other
- 19 resource and portfolio goals, have it pencil out
- as a net positive for our customer/owners.
- 21 I think it is fair to say that over the
- last 15 years or so sometimes those objectives,
- some of them didn't exist, but they also were
- 24 confused by a lot of changes that were occurring
- 25 in the industry. And those signals, if there is

confusion in those signals, no amount of corridor
designation is going to solve it.

We support the remarks from the

gentleman from PG&E with respect to the need to

return, and I think we are, to a robust,

integrated planning approach for the state. So

there has been significant progress in this area

and SCE's notes about their transmission

investment show that. But is that going to be

durable? There have to be the correct and clear

addition to solving any land use issues.

On the issue of competing uses I think we are very much in a listening mode. I think some of the other transmission owners have raised fair points about if they designate a corridor and they file the application and they put the work in that they should have an expectation of beneficial use. At the same time we get concerned that, again, if these are the presumptive paths that we may end up with them lying fallow to the detriment of other stakeholders in the industry.

signals for the transmission owners to build in

So we think that this result can be avoided and we hope to listen and hear what some of the other market participants have to say as we

go forward on this issue. We wouldn't want to see

- hoarding of corridors. We think that that issue
- 3 may be exacerbated if they are the presumptive
- 4 paths. And we're definitely in a learning mode to
- 5 see if there's ways to make sure that we can meet
- 6 the reasonable expectations of the transmission
- 7 owners as well as making sure we don't have these
- 8 assets which you're creating lie fallow.
- 9 So in summary, we are very supportive of
- 10 the corridor process. We support robust
- 11 coordination with all relevant planning efforts,
- 12 not just the ISO but our own and other regional
- and sub-regional bodies.
- 14 We would echo the comments that the
- 15 corridor process should bring value so that it
- 16 facilitates transmission development, which we see
- 17 as the purpose of 1059. And we are just watchful
- 18 to make sure that we don't have the unintended
- 19 opposite effect, where we end up perhaps creating
- 20 an obstacle to future planning and making sure we
- 21 deliver the resources to load to make sure we can
- meet the state's goals for the industry.
- Thank you very much.
- 24 ASSOCIATE MEMBER GEESMAN: Tony, do you
- 25 think there's a way to construct a paradigm where

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1 a corridor might be a presumptive path for
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- 2 purposes of CPUC/CPCN decisions but in no way
- 3 preclusive of your members or someone other than
- 4 an investor-owned utility building a transmission
- 5 line outside a corridor?
- 6 MR. BRAUN: No, I think it's definitely
- 7 -- I mean, I don't see any legal. I need to give
- 8 it a lot more thought. I don't see any legal
- 9 obstacle to that type of dichotomy. I don't want
- 10 to lose sight of the fact that it is very possible
- 11 that my members would also like to seek corridor
- designation and that would, obviously, come
- 13 through the Commission. So somehow meshing all
- 14 those concepts together.
- 15 But no, I don't see any. Off the top of
- my head I don't see any inherent obstacle. I'd
- 17 love to give it a little more thought and consult
- 18 with some of our folks and perhaps address that in
- 19 the written comments we hope to file.
- 20 ASSOCIATE MEMBER GEESMAN: Okay, thank
- 21 you.
- MR. BARTRIDGE: Thanks, Tony. Next up,
- 23 Frank Cady, Lassen Municipal Utility District.
- 24 MR. CADY: First I would like to thank
- 25 you for having me here today. My name is Frank

1 Cady, I am the general manager of the Lassen

- Municipal Utility District. I would like to
- 3 especially thank Mr. Bartridge and Mr. Najarian
- 4 and Mr. O'Brien for discussions that we have had
- 5 in the past. It is an honor and a privilege to be
- 6 here today, asking such a small stakeholder in
- 7 this process to be part and be included in this,
- 8 in this important proceedings and endeavor.
- I am new to this PowerPoint game. I
- 10 notice on my PowerPoint my contact information is
- 11 absent. However, we can be found on the web, and
- of course as Tony said, we are members of CMUA and
- many of you already know how to get hold of us.
- 14 One individual that is here that is a
- 15 point of contact here in Sacramento for Lassen,
- and I refer to him borrowing from a government
- agency's designation, is my senior policy adviser,
- 18 and that is Don Battles. Don can be contacted,
- 19 Mr. Bartridge has the contact information for Don.
- What I am here for, and Tony's
- 21 presentation was a little bit of a seque, he said
- 22 perhaps some CMUA members might be interested in
- 23 making application. Well perhaps LMUD might be
- 24 interested in making application. I am here to
- 25 give you just an initial 30,000 foot overview of a

- load-serving entity and how that might occur.
- 2 The Lassen Municipal Utility District is
- 3 a small municipal utility district formed under
- 4 the Municipal Utility District Act of 1921 just
- 5 like SMUD. However, the Act was put in place to
- form EBay-MUD. But SMUD was formed years later
- 7 and we are just like SMUD, formed in 1986, and we
- 8 only do electricity.
- 9 We are located in northeastern
- 10 California as the first two slides indicate. Our
- 11 service territory is 1400 square miles. We're
- 12 about 26 megawatts of peak load. Typically we're
- 13 coming into a new era where we peak both in the
- 14 summer and the winter. It seems like all new
- 15 subdivisions and commercial developments seem to
- want to have commercial air conditioning installed
- or air conditioning installed, which has made us
- both a summer and winter peaker.
- 19 We have about 12,000 customers. We are
- 20 within the CAISO control area. We are not
- 21 connected to any non-PTO. And let's see. We are
- 22 located within the county of Lassen, although our
- 23 service territory isn't coterminous with the
- 24 county lines. However, we take up probably about
- a third of the county.

For comparison purposes, Lassen County
is made up of about 4500 square miles. The free
population, and I say free because we have three
prisons up there. When I was on the city council
years ago we did an island annexation of the
prisons to use the population for tax purposes.

So we have about 10,000 incarcerated.

But of the free population we have about 25,000 people, that's about 5 per square mile. To contrast that with Sacramento County where we are at this moment, 966 square miles, a population of 1.3 million approximately, or 1400 people per square mile. We are very, very rural, remote and a lot of country up there. The majority of the open space is government. BLM, Forest Service, US Forest Service, state, some tribal lands, rancherias and the like.

We are however, as I have found out, kind of out of sight and out of mind. Which probably could be a good thing. But then also as these things are taking place is not such a good thing if we want to do our, do our part to help in the state and nation and ourselves economically. I am not being totally altruistic about this. We wish to help our county. We need to get involved.

Getting involved is something that since 1 2. I came in in the summer of '05 the Board has instructed me to do, to reach out and to contact 3 and get involved and meet all sorts of people such 5 as the regulatory commissions and the commissioners, the staff, PG&E. Mr. Ramsey and I have had some good meetings. 8 The transmission agency in Northern California of course, the independent energy 9 10 producers, the other -- basically other stakeholders, CAISO. For better or worse, whether 11 12 the methodologies were good or bad we've reached 13 out and we have touched a lot of people over the 14 last year and we are, I think, becoming a little bit known. 15 We see this procedure or this, the 16 17 implementation and the promulgation of the regulation to implement 1059 as just another, 18 19 another piece of the important puzzle driven by, 20 of course, the loading order. You know, reduce 21 demand, energy efficiency, renewable generation or 22 additional generation, et cetera.

going on, the Integrated Energy Policy Plans,
especially the part that I like, the Strategic

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Now with all of the things that are

1 Transmission Investment Plans, the Energy Action

- Plan, FERC orders, Renewable Portfolio, the Public
- 3 Utilities code Section 399.25 Backstop Proceedings
- 4 that the CPUC is proceeding in, the filings by the
- 5 CAISO with FERC for the trunkline, ratebasing.
- 6 Our third category, whatever you wish to
- 7 choose it, what name is chic this week. CEC's,
- 8 your draft renewable trunkline study that was out
- 9 last fall, all the other legislation and studies,
- 10 and now we've got 1059. We see 1059 as the
- 11 individual from -- I am sorry, I think it was Tom
- from San Diego said, it's connecting the dots. We
- do see it as connecting the dots.
- 14 LMUD has been involved in renewables or
- 15 what are considered renewables now under
- definition since the early '80s. But first before
- 17 I get into that, what are LMUD's renewables? And
- I use the term loosely, LMUD's renewables, because
- 19 they are both within our service territory and
- 20 surrounding our service territory. They are
- 21 located in Northeastern California, Northwestern
- 22 Nevada and the surrounds.
- 23 Here is, of course, a slide. The other
- 24 protocol that I messed up on is I didn't integrate
- 25 my speaking notes with the PowerPoint

1 presentation. Next time I'll be a little better

- 2 at that so I won't have to be so verbose.
- 3 But this slide shows one source, the
- 4 geothermal renewable potential that is up in our
- 5 area. You know, you can see a lot of it is in
- 6 California, a lot of it is in Northwestern Nevada
- 7 as well. It needs to be captured.
- 8 Wind. Wind is particularly plentiful in
- 9 Lassen County and in Northeastern California and
- 10 Northwestern Nevada. This wind data map from 100
- 11 meters from AWS shows a lot of the wind potential.
- 12 And of course Lassen's service territory is right
- in the middle of that outlined in blue. Later on
- 14 I will show you some of the transmission that is
- in the area that perhaps could be enhanced through
- 16 this.
- 17 Solar. We don't have 350 days a year
- but we do have about 330 days of sunshine a year.
- 19 Not as high intensity as Imperial County but
- 20 fairly decent.
- 21 The geothermal or the renewable projects
- we have been involved in since '86 involve
- 23 somewhere around 55 megawatts of energy. Some of
- it is still on-line, 32 megawatts is still on-
- 25 line. The others went off-line as the mills went

out of business, Sierra Pacific Industries and 1 Jeld-Wen.

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3 Also through a CEC grant, if you remember that, and Commissioner Geesman, you may, granted, made a grant to Lassen Community College for a demonstration municipal solid waste energy project that was a good project. The generation was never on-line but the burner worked for a while until they realized there's a bunch of design problems with it. But it was one of the 10 starts for waste energy. 11

> We have a lot of others that we've looked at as time went by but our vision for our part or our neck of the woods is first of all we recognize that we are really too small to risk plant ownership or capital investment. However, transmission, is of course, the sine qua non that is needed to bring any resources to load.

And as demonstrated in the earlier slides, we believe we have rich resources, renewable resources that can fulfill numerous policies. But we need to get that down to load. We are encouraged with all the proceedings as mentioned a little earlier that are going on to bring in the third category or the trunkline,

- bring it on-line.
- 2 So what we see is using these rich
- 3 untapped resources. We would like to reach out to
- 4 those that wish to develop them and hold ourselves
- 5 out as, what can we do to help. The county of
- 6 Lassen as well, and I bring a message from them,
- 7 is of the same opinion. We have met and gone over
- 8 county maps and potential corridors of
- 9 transmission.
- 10 We are in the process of working with
- 11 the county to update the county's energy element.
- 12 It hasn't been updated for about 20 years and of
- course an energy element or a transmission element
- or a geothermal element as Imperial uses isn't
- 15 something that is required in a general plan but
- it is definitely something that the county is
- interested in and we are interested in for the
- 18 very same policy reasons as are expressed in 1059.
- 19 Our goal is east/west transmission for
- 20 all categories of transmission, participating,
- 21 non-participating, because we believe that none is
- 22 mutually exclusive. North/south transmission
- through the area needs to be enhanced as well with
- 24 the RAT (phonetic) line on the east side of the
- 25 Sierras and numerous things can be upgraded in

1 existing corridors. Perhaps all this will lead to

- a trading hub in the area, I'm not quite sure.
- 3 Toward this goal one thing that Lassen
- 4 has done back in the fall of '05 is we adopted
- 5 what was called the Clean and Green Energy Zone.
- 6 It is just a portion of our service territory and
- 7 it is just a start. Areas that these renewables
- 8 that I spoke of a moment ago are located.
- 9 Now as a year and a half has gone by we
- 10 have been made keenly aware of all the other
- 11 resources that are in the area and this map, which
- just -- or this policy which just started out with
- a map just to initially identify some areas now
- 14 will need to be expanded.
- 15 And it will be expanded by the Board to
- include all the rich resource areas as being
- identified by not only those that are up there
- 18 looking to develop but by the state and federal
- 19 agencies that are looking at these things. This
- 20 energy zone is envisioned to either reflect or to
- 21 drive Lassen County's energy element and/or -- or
- vice versa.
- 23 It recognizes that all stakeholders are
- important in the process. They are not -- None of
- 25 them are mutually exclusive, whether they are

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1 IOUs, POUs, co-ops who border us, PTOs, TOs,
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- Western, BPA, all the independent energy
- 3 producers, CAISO, all the interested groups. All
- 4 the stakeholders can all and need to all work
- 5 together to bring out and identify and cause to
- become a reality this needed transmission to
- fulfill the policies that the state is pursuing.
- 8 So what's happening in our area? Well,
- 9 right now this is a map from the Eagle Lake Field
- 10 Office of BLM, which is located in Susanville, and
- 11 there are ten rights of way or studies that have
- 12 been granted to various entities, most of which
- are probably sitting here in the audience today by
- 14 representation or on the phone.
- 15 There is in our area -- These colors
- represent the grants of study that have been given
- or actual rights of way that have been given to
- 18 power producers. And there's some municipals and
- 19 there's some others as well. These areas are
- 20 designated as Antelope, Beckwith Pass, Fort Sage,
- 21 Fredonia, Horse Lake Mountain, Observation,
- 22 Schaefer, Snowstorm, Snowstorm West, Spanish
- 23 Springs.
- 24 And as I say, there's three of these
- 25 that are in my personal queue at LMUD. Some of

them are further along than others, however, they

- wish to bring their product on-line and we're
- 3 talking anywhere from -- well the initial projects
- are 50 all the way up to two to three, 400 each.
- 5 And a cumulative of -- I don't know whether it's
- 6 30 or 40 percent capacity, would be rather
- 7 significant for entities in California attempting
- 8 to meet the renewable portfolio requirements. And
- 9 as I say, there's three of them that are actively
- 10 going forward as we speak.
- 11 On other adjacent lands besides this BLM
- 12 Eagle Lake Field Office to the north we have the
- 13 Alturas and Surprise Valley Field Offices, which
- 14 have similar applications, the Carson City, Nevada
- 15 Field Office which has similar applications down
- in this area, and the Lassen, Modoc and Plumas
- 17 Forests. We had an individual from Region 5 here
- 18 a little earlier, is he still here? Yes, okay.
- 19 Region 5, especially the Lassen, Plumas and Modoc
- 20 Forests have various ROWs that are in there or
- 21 requests for ROWs that are in there right now that
- 22 are being evaluated.
- 23 Let's see. One of the questions was
- 24 basically how Lassen views SB 1059. The way
- 25 Lassen views SB 1059, it could help LMUD and

1 others implement the loading order and the

- 2 policies that are being promulgated both
- 3 regionally, nationally, statewide and locally.
- 4 It can be a specific tool that
- 5 complements, and I emphasize complements, if the
- 6 rules are promulgated correctly, I believe. Not
- 7 replaces nor interferes nor duplicates other
- 8 corridor and transmission line needs and siting
- 9 procedures.
- 10 For example, the CAISO procedures that
- 11 are currently ongoing, the WECC procedures such as
- 12 PG&E's NC to BC line that is just being studied
- under Section 3 of WECC's procedures. The
- 14 regional and sub-regional transmission planning
- alphabet soup groups, whether it's northern tier,
- NTAC, TPSEA, WECC, NCTAG, NCBC, STI. Just throw
- 17 them out there on the floor and it's a game of
- 18 Scrabble and you have a regional transmission
- group. And there's new ones every day and new
- 20 studies every day. I don't know how you guys keep
- 21 up with all this stuff but I find it rather,
- 22 rather trying but it's very good information.
- 23 It can promote reliability and certainly
- 24 that is one of the goals and we recognize that.
- 25 It can provide a coordination in information and

1 facilitate needed and mutual participation and

2 partnerships with all the stakeholder groups as

- 3 mentioned earlier.
- It can promote market liquidity, which
- 5 then in turn could send the correct price signals,
- 6 a certainty for the capital attraction into these
- 7 things, which is what I'm seeing with the three
- 8 that are in my queue at the moment.
- 9 It could add credibility to LMUD's Clean
- 10 and Green Energy Zone promotion. It could help
- 11 LMUD get the word out about its energy zone
- 12 opportunities and opportunities in Northeast
- 13 California and Northwest Nevada. It could help
- 14 LMUD promote that vision. It's proactive rather
- 15 than reactive, as has been mentioned time and time
- 16 again here today. We need to do forward planning,
- 17 as mentioned by everybody and the last of which
- 18 was mentioned by Tony.
- 19 So I've given you my vision, I've given
- 20 you what it can do, I've given you LMUD's vision.
- 21 What is my personal vision of this? We'll go back
- 22 here. I believe that hopefully with CEC's help
- 23 and hopefully Imperial County's help that LMUD and
- 24 the county of Lassen will come to creating a
- 25 cutting edge energy element that will be adopted

1 by the county of Lassen that can incorporate and

- 2 facilitate all these policy and procedural
- 3 decisions and mandates and recommendations that
- 4 are coming down from the Legislature and the
- 5 regulatory agencies. And this would be the
- 6 perfect scenario.
- With the energy elements in place I
- 8 believe then that through this process that
- 9 appropriate corridors can be identified. And by
- 10 corridors being identified let me just give you a
- 11 little idea here. The Reno-Alturas line runs
- right up here, up to Hilltop from Border Town.
- 13 Here is some of Lassen's transmission. From this
- point is where we're connected with the CAISO.
- 15 It is 16 miles from there to Caribou.
- Caribou is the start of PG&E's 230 line, and of
- 17 course they have plans to upgrade that whole line.
- 18 However, from Caribou to Lassen it's 60 kV. From
- 19 Lassen at our point of connection to Susanville
- 20 it's 20 miles, double circuited, two right of way
- 21 60 kV lines.
- 22 From the point of interconnection we
- also have another connection, it's called Hat
- 24 Creek, and it goes up to PG&E's Hat Creek complex
- and Pit River complex, which is about 45 miles.

1 From there, of course, everything comes around to

- Round Mountain, from here it goes down to Table
- Mountain. PG&E's NC to BC line cuts right, the
- 4 path, a big swath, but the county and we have been
- 5 looking at the perfect path right through here.
- 6 It avoids all the wilderness study
- 7 areas, it avoids cultural lands, it goes through
- 8 private lands, skirts some mountains and comes
- 9 right over to existing right of ways. Existing
- 10 right of way, existing right of way, existing
- 11 right of way.
- 12 We believe that Lassen may well look
- 13 forward to the day when we could be the first
- 14 applicant for a corridor designation, either us
- alone or in the CEC's IEPR process perhaps.
- You're doing it if you recognize it our one of our
- 17 partners, whether it be an IOU, POU, transmission
- 18 agencies or independent power producers.
- 19 We would like to see these corridors
- 20 designated. In a lot of cases they already exist,
- 21 they just need to be expanded. And I think we can
- 22 kill many birds with one stone through this
- 23 process. To complete that vision, the
- transmission will be built. The IPPs will come on
- 25 line pumping thousands of green megawatts into the

1 system. Maybe we can even have some clean farming

- 2 up there, whether it's geo-solar or clean thermal.
- 3 Right now I can hear the wheels churning
- 4 in everybody's minds. What if the county adopts a
- 5 energy plan consistent with the CEC's corridors
- 6 and ideas and state policies? What if the IPPs
- 7 build out all of this green? What if they put it
- 8 on the grid and it comes down here? What if we
- 9 meet the goals and policies that have been set out
- 10 for us by the Legislature and you have been
- 11 entrusted, empowered and mandated to implement, as
- well as all of us stakeholders.
- 13 Thank you. Questions?
- 14 ASSOCIATE MEMBER GEESMAN: Thanks very
- 15 much, Frank.
- MR. CADY: Thank you.
- 17 PRESIDING MEMBER PFANNENSTIEL: Jim, how
- do you want to proceed? Do we have comments from
- 19 people in the room or questions?
- MR. BARTRIDGE: I have one other
- 21 presentation that was given to me this morning
- from Bay Area Municipal Transmission Planning
- 23 Group. I have two comment cards, one from the
- 24 Imperial Irrigation District and the Air Force
- 25 Western Regional Environmental Office.

1	So I'd like to proceed with the next
2	presentation, add Ed to the group. Go ahead.
3	MR. TOOKER: I also wanted to mention
4	that in our outreach we were encouraging,
5	especially local governments, to participate by
6	phone if they couldn't make it up here to the
7	proceeding and I believe San Diego at least was on
8	the line at some point, San Diego County, and
9	there may others, Riverside included. So we would
10	like to ask them to comment if they are still on
11	the line at that time.
12	PRESIDING MEMBER PFANNENSTIEL: Thanks.
13	MR. CHANG: Good morning, good
14	afternoon. My name is Ed Chang, I am with the
15	Flynn Resource Consultants. I represent a group
16	Where are we? I represent a group of
17	municipals in the San Francisco Greater Bay Area
18	and these consist of three cities, the City of
19	Alameda, Alameda Power and Telecom, the City of
20	Palo Alto Utilities and the City of Santa Clara,
21	known as Silicon Valley Power.
22	The objective of this informal alliance

The objective of this informal alliance
have been to promote reliable electric supply to
and within the San Francisco Greater Bay Area at a
reasonable cost. One of our key focus has been

increasing the transmission import capability into

- the San Francisco Greater Bay Area and for all the
- 3 reasons why we want to improve transmission
- 4 infrastructure you heard this morning. They
- 5 include increasing or improving reliability,
- 6 decreased congestion costs, access to markets and
- 7 renewables. And perhaps not so much mentioned by
- 8 others but will be by me today is reduction in
- 9 reliability must-run, or the new name, we call the
- 10 local capacity requirement cost.
- 11 BAMx submitted prior comments to the
- 12 California Energy Commission in the 2005 IEPR
- 13 process. There were several corridor workshops
- 14 and I vaguely remember discussions of corridor
- 15 banking and subsequent transmission strategic plan
- development.
- 17 In those prior comments the BAMx cities
- 18 recommended that the Commission look at high
- 19 priority corridors into congested urban areas.
- 20 And of course we want to utilize to the fullest
- 21 extent any existing transmission corridors,
- 22 particularly into the Greater Bay Area.
- 23 Silicon Valley Power in response to the,
- I believe the 2005 transmission data collection
- 25 effort for the 2005 IEPR process, actually

submitted a letter identifying a project that the

- BAMx members were examining at the time, basically
- 3 repeating those comments.
- 4 The BAMx members also was engaged in the
- 5 federal government's Department of Energy
- 6 proceedings back in 2005. At that time they
- 7 labeled the process as the National Interest
- 8 Electric Transmission Bottleneck Proceeding. This
- 9 was prior to EPAact 2005 and obviously prior to
- 10 SB 1059.
- 11 That effort I believe just dropped
- 12 because EPAct 2005 was in the process of being
- 13 passed. Under Energy Policy Act 2005 DOE was
- 14 granted the authority to examine congestion
- 15 nationwide and our, the three municipals requested
- 16 early designation to the Department of Energy for
- 17 increasing imports into the Greater Bay Area as
- 18 national interest transmission corridor during the
- 19 early parts of the 2006 proceeding. That led to
- the Department of Energy's August 2006 congestion
- 21 report and that particular report classified the
- 22 San Francisco Greater Bay Area as one of four
- congestion areas of concern.
- 24 The California Energy Commission
- 25 submitted comments, and I'll just kind of repeat

them verbatim because this is relevant to what I'm

- about to say, on the DOE congestion report. And
- 3 this Commission agreed with the Department's
- 4 classification that the San Francisco Bay Area as
- 5 a congestion area of concern. And it also further
- 6 elaborated that yes, we previously identified the
- 7 trans-bay cable as a near-term solution.
- 8 Our comment is that the trans-bay cable
- 9 improves reliability for the San Francisco
- 10 peninsula but does not increase imports into the
- 11 Greater Bay Area at load pocket at large, nor
- 12 reduce local capacity or RMR requirements.
- 13 BAMx also filed comments with the
- 14 Department of Energy on the congestion report,
- 15 agreeing that the transmission expansion for
- increasing imports into the Greater Bay Area
- should continue to be the focus of federal
- 18 monitoring and attention by the Department.
- This diagram is only relevant for a
- reason here and I don't know if I can identify it
- 21 but there's dash lines. And I'm going to follow
- 22 this dash line which basically cuts across several
- 23 transmission lines. And that cutting electrical
- 24 engineers and planners would call a cut plane.
- 25 Basically a cut plane is cutting across parallel

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1 paths.
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2	It starts, it starts out at the southern
3	end at the Moss Landing-Metcalf area. It moves up
4	along this area and it cuts across in this
5	fashion. What I am outlining to you is three
6	major import corridors or transmission, existing
7	transmission system into the Greater Bay Area.
8	Perhaps this is a simpler or a
9	simplified diagram of the prior single-line
10	diagram. This particular schematic was
11	constructed for the purpose of identifying the
12	Greater Bay Area Local Capacity Requirements.
13	That cut plane that I attempted to follow for you
14	in the prior diagram is shown here in the
15	basically the paths entering the circle.
16	You will see here By the way, this is
17	a California ISO/PG&E-developed schematic
18	identifying six subpockets for local capacity
19	requirements within the Greater Bay Area. Again,
20	the purpose of this diagram is to identify three
21	existing major corridors into the Greater Bay
22	Area.
23	Our current efforts, on the DOE
24	congestion report we requested the Department
25	defer the Greater Bay Area national interest

1 electric transmission corridor designation until

- we have completed the Greater Bay Area long-term
- 3 studies. The BAMx members are participating with
- 4 the California ISO, PG&E, other stakeholder groups
- in a study, a the study group.
- 6 The objectives of the study group is
- 7 looking at the long-range needs of the entire
- 8 Greater Bay Area, generation, demand response,
- 9 renewables. Basically including increasing, re-
- 10 conductoring existing lines and also increasing
- 11 imports in addition to new transmission lines that
- 12 would go into the Greater Bay Area. We anticipate
- 13 the study report will be available by the end of
- 14 this year.
- 15 Related effort, of course, is the
- 16 program of the California ISO, and for that matter
- 17 not just PG&E but all the participating
- 18 transmission owners in California, is look at the
- 19 long-term local capacity requirement reduction
- 20 plan. These are five years outlook but for
- 21 transmission purposes perhaps it should go out to
- 22 10 to 15 years.
- 23 BAMx, the three cities are also members
- of TANC and TANC has a transmission program.
- 25 Increasing imports into the Greater Bay Area is

1 but one element of that program. This is on a

- 2 conceptual basis at this point.
- 3 The BAMx members and the Western Area
- 4 Power Administration have performed system impact
- 5 studies for extending the existing Tracy
- 6 substation to the Lawrence Livermore National
- 7 Laboratory substation and on into the Greater Bay
- 8 Area.
- 9 The BAMx members support the
- 10 Commission's implementation of Senate Bill 1059.
- 11 Their views is that designation should not
- 12 interfere with currently proposed projects such as
- being examined by the BAMx members.
- 14 Designations of corridors should result
- in expediting or permitting the proposed projects.
- 16 In other words, why have it if it's no added
- 17 value?
- 18 And the legislation or the law requires
- 19 the Commission to work with local governments,
- 20 cities and counties, et cetera. But my member
- 21 cities recommend that the Commission attempt to
- 22 reach consensus with local governments and cities
- on proposed corridors. Jim Bartridge said a
- 24 dialogue is created by 1059 but the cities are
- 25 concerned that yes, let's try to reach a common

- 1 consensus.
- 2 Again, 1059 talks about coordination
- 3 with the federal process. We urge the Commission
- 4 to continue that coordination. The CEC
- 5 designation efforts should be complementary to the
- 6 federal effort. We use a term for deliverability
- 7 to load centers. Use a designation authority to
- 8 fill that gap, to link between federally
- 9 designated land corridors, to link to known load
- 10 pockets in congested areas.
- 11 We urge the Commission to continue its
- 12 coordination on the DOE congestion study efforts.
- 13 The Department will be coming out with a progress
- 14 report from this last summer's report, again, in
- 15 August 2007.
- 16 And the BAMx member also reiterate its
- 17 prior comments that was submitted back in 2005.
- 18 Recognize high priority congestion area, utilize
- 19 to the fullest extent possible existing corridors.
- 20 Also to remain flexible in designating any needed
- 21 new corridors, particularly into congested load
- 22 pockets.
- 23 Reasons could be physical. Existing
- 24 corridors may be overused. We have re-conducted
- 25 the most we can. Towers are only designed for

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certain conductor size. Right-of-way widths are
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- 2 constrained. And there may be new need for new
- 3 corridors. Incorporate the needs of local
- 4 government prior to designating new corridors.
- 5 Thank you and I'll be glad to answer any
- 6 questions.
- 7 ASSOCIATE MEMBER GEESMAN: Thank you
- 8 very much.
- 9 PRESIDING MEMBER PFANNENSTIEL: I think,
- 10 Jim, we're going to take a lunch break now.
- 11 Although I would ask if there is anybody who needs
- 12 to speak and will not be able to come back after
- an hour lunch break we probably need to
- 14 accommodate them now.
- MR. METROPULOS: Will you also be
- 16 accommodating people on the phone?
- 17 PRESIDING MEMBER PFANNENSTIEL: Yes,
- 18 when we come back after our lunch break.
- 19 MR. METROPULOS: I cannot -- This is Jim
- 20 Metropulos of the Sierra Club and I wanted to make
- some comments but I am unavailable after two p.m.
- this afternoon. I've been listening in since
- 23 9:30.
- 24 PRESIDING MEMBER PFANNENSTIEL: Then why
- don't you go ahead now, thanks.

MR. METROPULOS: Okay. As I said my 1 2 name is Jim Metropulos with the Sierra Club and I 3 just have some small comments here regarding this process. As for the Sierra Club, we are a large 5 environmental organization that focuses on these 6 issues and we have 200,000 members in California. We are following this process. We are 8 involved in another process where we're watching unnecessary power lines, transmission lines 9 10 proposed in San Diego County. So with regards to this workshop, SB 11 12 1059 identifies the CEC as the lead agency for 13 preparing an environmental assessment for all 14 transmission corridors proposed for designation. The Sierra Club is concerned that the 15 CEC may use the SB 1059 process to expedite 16 certain transmission projects at the expense of an 17 18 adequate public review process. Our specific 19 concern is the potential use of the SB 1059 20 process to fast-track any extension of SDG&E's 21 Sunrise Power Link to SCE territory. 22

The CEC has long advocated streamlined permitting and expedited environmental review of transmission projects. For example, in the 2003 IERP the CEC states:

23

24

1	"The PUC review of the
2	need under the certificate of
3	public convenience and
4	necessity for IOU transmission
5	projects have, in many cases,
6	been protracted and subject to
7	multiple delays. In the CPCN
8	process the PUC often
9	reexamines planning issues,
10	refusing to accept the
11	California ISO's
12	determinations in the planning
13	process. Permitting for the
14	new transmission lines should
15	be consolidated with and
16	modeled after the Energy
17	Commission's current licensing
18	process for generation."
19	And that is from the 2003 IEPR.
20	The CEC also cites the PUC's objection
21	of San Diego Gas & Electric's 500 kilovolt Valley
22	Rainbow Project in 2003 as an example of
23	transmission projects that have experienced
24	difficulties with the PUC process.
25	The Sierra Club is concerned that the

1 CEC has prejudged the benefits of an extension of

- the Sunrise Power Link into SCE territory and will
- 3 use the SB 1059 process to advance a revised
- 4 version of the Valley Rainbow project to
- 5 accomplish this interconnection.
- I think under the process of SB 1059 you
- 7 have to look at, as you go along, how are we
- 8 implementing the energy vision that the state
- 9 currently has? How are we looking at meeting the
- 10 RPS of 20,000 by 2010 and the possibility of
- 11 legislation putting into effect 33 percent
- renewables by 2021?
- 13 Also, how does this process, how is it
- going to be consistent with the state's energy
- 15 loading order from SB 1037 from a couple of years
- 16 ago? Those are things that people haven't really
- 17 touched upon.
- 18 Another concern we have is these
- 19 corridors going through park lands. That is a big
- 20 concern. And how do you minimize the effect of
- 21 placing these corridors through what we think are
- inappropriate areas.
- 23 Another thing it is really important to
- have is, how are you going to have public review,
- 25 adequate public review during this process?

Т	Because these applications for individual
2	transmission lines, such as the case with Sunrise
3	Power Link, has numerous technical documents, the
4	applications are thousands of pages long.
5	How is any sort of expedited process
6	going to actually help the public look at these
7	transmission applications and see that they're
8	actually needed and that there is a benefit to the
9	people of the state of California.
10	So those are just general comments and
11	we will of course submit formal, written comments.
12	Thank you.
13	PRESIDING MEMBER PFANNENSTIEL: Thank
14	you. Any questions?
15	Okay, we'll come back. We'll have a
16	lunch break, come back at two o'clock and pick up
17	the additional comments and any additional
18	questions.
19	(Whereupon, the lunch recess
20	was taken.)
21	000
22	
23	
24	
25	

1	AFTERNOON SESSION
2	PRESIDING MEMBER PFANNENSTIEL: It's two
3	o'clock. I think we will reconvene. Will people
4	who are on the phones please mute your phones. We
5	can hear a lot of background noise in the room.
6	We're going to start. We have a pile of
7	blue cards here and we'll just work our way down
8	them. We'll start with Juan Sandoval of Imperial
9	Irrigation District.
10	MR. SANDOVAL: Good afternoon,
11	Commissioners, staff, ladies and gentlemen of the
12	audience. The Imperial Irrigation District
13	appreciates the opportunity to comment on CEC's
14	transmission corridor designation and
15	implementation of Senate Bill 1059. Again, my
16	name is Juan Sandoval, assistant manager of IID
17	transmission.
18	IID is an irrigation district organized
19	under the laws of the state of California Water
20	Code and as such is a political subdivision of the
21	state of California. IID is the nation's largest
22	irrigation district providing both electrical and
23	irrigation services to more than 135,000 customers
24	across 6500 square miles of California's

southeastern desert.

In addition to serving our own customers

IID has also come to be the largest transmitter of

geothermal energy in the country with more than

550 megawatts of renewable resources that IID

effectively delivers across the system today into

the ISO.

We kindly request this proceeding to take into account the regional planning that has and is taking place in part of California already. In the case of Imperial Valley and the renewable resources found there IID has been participating with our local planning agencies, including the county of Imperial as well as neighboring utilities and generators in developing a transmission plan for the Imperial Valley.

IID has already developed a transmission expansion plan known as the Green Path to enable the delivery of over 2200 megawatts of renewable resources from the Imperial Valley. The Green Path was the result of the CEC's Imperial Valley study work group, a voluntary planning collaborative effort made up of regional stakeholders, including the County of Imperial.

The IVSG developed a phased approach

transmission plan that complemented with SDG&E's

1 Sunrise Power Link and the LADWP's Green Path

- North to allow IID to deliver Imperial Valley's on
- 3 tap renewable generation resources to multiple
- 4 delivery points within the California Independent
- 5 System Operator grid as well as non-ISO utilities
- 6 such as LADWP and other municipalities in Southern
- 7 California.
- 8 As an important note, the IVSG proposed
- 9 transmission plan does not identify the need of
- 10 new transmission corridors in the IID service
- 11 area. IID commends the CEC for the IVSG
- 12 initiative and requests to continue supporting the
- 13 recommendations issued in that report.
- 14 Deference should be given to the
- 15 planning efforts of those utilities that show that
- they are able to plan their own transmission needs
- 17 as well as others. Especially through
- 18 collaboration with local entities such as the
- 19 counties and regional planning groups such as the
- 20 IVSG and staff.
- 21 I appreciate your attention to IID
- 22 comments and I am open to any questions that you
- 23 might have.
- 24 PRESIDING MEMBER PFANNENSTIEL: Thank
- you, Mr. Sandoval. Are there questions?

- 1 Commissioner Geesman.
- 2 ASSOCIATE MEMBER GEESMAN: Just a
- 3 comment. I certainly commend the district for the
- 4 work that you have done over the last five to ten
- 5 years in this area. Certainly your participation
- 6 in our earlier Integrated Energy Planning Report
- 7 process was a great assistance to us.
- I think the example created by the
- 9 irrigation district and the county indicate what
- 10 can be done when there is a focused will to make
- 11 things happen. And I think as we go forward I
- 12 would ask you to make certain we do nothing that
- will discourage you or create barriers to your
- 14 efforts. I would like to build upon them and
- 15 emulate them elsewhere around the state.
- MR. SANDOVAL: We appreciate that. Just
- 17 as a comment, you know. We were surprised, you
- 18 know, to see a filing from the ISO that pretty
- 19 much portrays Imperial Valley as a transmission
- 20 constraint area, you know. Let me tell you, you
- 21 know, we have over 1,000 miles of transmission,
- 22 high voltage transmission and we are there. We
- 23 cover the four corners of the county.
- 24 So we appreciate, you know, you working
- 25 with us. Thank you.

1 ASSOCIATE MEMBER GEESMAN: Thank you

- very much.
- 3 PRESIDING MEMBER PFANNENSTIEL: Thank
- 4 you.
- 5 Gary Munsterman from the US Air Force
- 6 Western Regional Environmental Office.
- 7 MR. MUNSTERMAN: Good afternoon. Thank
- 8 you, members of the Commission for the opportunity
- 9 to provide a few brief remarks. The Air Force, I
- 10 think probably most of you are familiar with our
- 11 primary mission. What you might not know is we
- 12 are also the largest federal agency consumer of
- 13 renewable resources.
- 14 But today I wish to speak on behalf of
- 15 the Air Force and other DOD service components on
- the importance of the testing and training mission
- 17 within the state. These missions include the use
- of special use airspace and military training
- 19 routes designated by the Federal Aviation
- 20 Administration. Many of these special use
- 21 airspace and military training routes,
- 22 particularly in rural areas, involve low altitude
- 23 flight and sensitive radar evaluation features,
- 24 which could be affected by new transmission lines.
- 25 The United States Air Force and other

1	service	interests	are	in	maintaining	the
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- 2 operability of these military training routes and
- 3 special use airspace as a critical component of
- 4 maintaining military readiness and deployment of
- 5 new weapon systems.
- 6 Military installations are engaged in
- 7 joint land use studies to address emerging
- 8 incompatible land uses. Terry Roberts with the
- 9 Office of Planning and Research mentioned their
- 10 involvement. They are sponsoring a study of the
- 11 R-2508 complex in Inyo/Kern in San Bernardino
- 12 County providing much of the testing mission for
- both the Navy and the Air Force.
- 14 The principles and military's interests
- 15 have been recognized by Jim Bartridge and other
- 16 CEC staff as well as other state and federal
- 17 agency participating in the Section 368 process
- 18 that's currently under way. We seek, as well as
- 19 the other services, continued continuation of the
- 20 collaborative approach provided in that federal
- 21 process with the CEC and other stakeholders as a
- 22 part of the SB 1059 transmission corridor
- designation process.
- 24 Any questions? Thank you.
- 25 PRESIDING MEMBER PFANNENSTIEL: Thank

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1 you for your comments.
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- ASSOCIATE MEMBER GEESMAN: This is a

 comment to Jim Bartridge. Are we working with the

 other branches of the military as well in the

 corridor planning process we have been conducting

 with the federal agencies?
- 7 MR. BARTRIDGE: Absolutely.
- ASSOCIATE MEMBER GEESMAN: I think it's

 important to do that early on. Our experience in

 some of the L&G work we did around the Port of

 Long Beach, the Port of Los Angeles, indicated

 that we would have been better off had we gotten

 the military agencies involved at the very outset.
- So I think there's some valuable
 information they can bring to bear on some of
 these questions that we should make ourselves
 aware of early as opposed to later.
- PRESIDING MEMBER PFANNENSTIEL: We have

 comments from Patrick Christman, Western Regional

 Director of the Marine Corps Installations West.

 Speaking of which.
- MR. CHRISTMAN: I think I can answer
 your question, sir. We thank the Commission for
 the opportunity to testify today. And

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1 have been privileged to be able to participate not

- only in the interagency BL&G permitting working
- 3 group but also with Jim and his group. And in
- 4 fact we are very pleased with that process.
- 5 In our capacity looking throughout the
- 6 western states we have used that as an example
- 7 going back to brief the Secretary of Defense's
- 8 Office on how we would recommend that other states
- 9 approach the same kinds of issues with respect to
- 10 energy placement.
- 11 Most recently last week one of my
- 12 counterparts was back on the East Coast at the
- invitation of the Southeast Regional
- 14 Sustainability Partnership, which is comprised of
- a number of governors and their representatives on
- the East Coast, North Carolina, South Carolina, so
- 17 on and so on. They had specifically heard one of
- 18 our briefings earlier and asked us to come back
- 19 and talk about Jim's energy corridor process.
- 20 And we're so pleased with how we
- 21 described it and how pleased we were with the
- 22 engagement with all of the various stakeholders
- and interests that they may very well be sending a
- team out here to study how you all have done this,
- 25 how Jim has done this with his excellent

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leadership. So yes sir, we think it is very
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- valuable. The sooner we get in there the better.
- 3 And if I may elaborate just a little
- 4 bit, we're very pleased to be here. I work for
- 5 the Marine Corps for General Mike Leonard who is
- 6 the Commanding General of Marine Corps
- 7 Installations West. He is the commander of the
- 8 installations on the West Coast, both in Arizona
- 9 and California predominately.
- 10 My office responsibilities also takes in
- 11 California, Arizona, Nevada, Hawaii and the
- 12 Pacific Trust Territories so we have a huge
- 13 geographic area to deal with. Unfortunately, we
- have a very small office to deal with that.
- 15 And I think the seriousness of this
- issue is probably evidenced by the fact that we
- 17 have spent more staff time in our small office in
- 18 the last 18 to 24 months on this energy issue than
- 19 any single issue we have with respect to
- 20 environment or government affairs or anything like
- 21 that.
- That's why I would echo what my
- 23 counterpart said about how important this is to
- the military. If we can't train and we can't
- 25 conduct RDT&E here in California or the western

states there is not a whole lot of reason for us
to be here.

3 And I think the Governor noted that very

well in Terry's Office of Planning and Research in

their introduction to the California Advisory

Handbook for community and Military Planning,

which was one of the things we partnered with with

8 OPR and the Governor's Office.

Navy and Air Force.

The state of California, its cities and counties and the Department of Defense have a long and successful history of working together to build a stronger California and a more secure nation. California has more military installations and operational areas than any other state in the nation. The state's varied climate, terrain and coastline provide unique training and tester opportunities for the Army, Marine Corps,

In return benefits to the state are significant. In 2005 California had over 278,000 persons directly employed by the military, active duty, civilian, reserves and National Guard, and military expenditures topping \$42 billion.

Obviously that is very significant in terms of the infrastructure and our alliance as a partner with

1 the state of California.

However, comma, the introduction goes on to say, as communities develop and expand in response to growth and market demands, land use decisions can push urban development closer to military installations and operational areas.

The resulting land use conflicts, referred to as encroachment, can have negative impacts on the community and sustainment of military activities and readiness. The threat to military readiness activities is currently one of the military's greatest concerns. The protection of installations and operational areas is vital to the state of California and to overall military readiness.

As you know most of our military members, including a great number of our Marines, are now on their third deployments and preparing for their fourth deployments. So our ability to be able to train at various places, whether it's the Chocolate Mountain range in the southeast corner of California, Camp Pendleton or the Mount Orford Training Center are very critical to us.

We had mentioned the involvement in

energy issues writ large, and I think it is

1 probably significant to note the partnership

efforts that we have made to try and resolve some

3 of our potential conflicts with the cities and the

counties and even the state agencies as we have

5 with Jim.

Whether it's siting wind turbines and the red, yellow, green scheme that we've come up with, whether it's dealing with the L&G issues and looking at offshore resupply or L&G off-load places. Or even establishing L&G terminals off of the only remaining beach that we had at Camp Pendleton, we have tried very hard to work with the very agencies to resolve those issues.

We think energy corridors here on a state basis is going to continue to be a very critical effort. We in the Marine Corps have undertaken to look at a 20 year planning horizon and we would urge you to do the same thing.

Obviously given our five year planning budget cycles and so on the further out that we can look, the earlier notice that we get, the better chance we have of working with the energy industries and the city and the counties the better we think we can come to agreement on, you know, whatever the most effective way is to

support the people of California and our national
defense mission.

In the Marine Corps we are currently
rewriting our Marine Corps order, which is our
policy guidance on how to deal with encroachment
issues. We are coming up with what we call
encroachment plans for our local installations,
most of which are going to involve very
significant dealings with the cities and counties,
more so than we have in the past.

And a regional plan. And our regional plan will probably encompass not only California but other states as well. Mexico was mentioned earlier. We have only, much to our amazement, have to become involved in potential encroachments caused by energy development on the south side of the border and its potential impacts not only on our airspace, low level MTRs but also some of our round pounder training as well.

We thank the Commission for a chance to address some remarks today. We will be submitting some remarks later on. And if there are any questions then I would be glad to answer them.

24 ASSOCIATE MEMBER GEESMAN: Thanks for 25 your help.

1 MR. CHRISTMAN: Thank you, sir.

- 2 PRESIDING MEMBER PFANNENSTIEL:
- 3 Mr. Christman.
- 4 MR. CHRISTMAN: Yes, ma'am.
- 5 PRESIDING MEMBER PFANNENSTIEL: In your
- 6 encroachment studies and plans do you ever think
- 7 about sharing land? We were talking earlier about
- 8 the possibility of having some corridor land also
- 9 used for public recreation, for example. But in
- 10 your case maybe take some of your land that is on
- a military base but could perhaps be used for a
- 12 transmission corridor. Are you thinking in those
- 13 terms?
- 14 MR. CHRISTMAN: Yes, ma'am. In fact, I
- don't think you will find a single Marine Corps
- installation in the Western Region, I won't speak
- 17 for the other services, that does not already have
- an energy corridor of some kind on the
- installation. Whether it's a high pressure gas
- 20 line, it's a transmission line or something else.
- 21 Our challenge has been most recently,
- and this is one of the reasons why we literally we
- set up this office. We have found that we are
- 24 getting increasing pressures to increase that.
- 25 And as you can well imagine, we have an

1 installation now where the local government has

- asked to build a new freeway on the base. The
- 3 railroad wants to build a new railroad. We have a
- 4 new pipeline to go to a proposed refinery. We
- 5 have new transmission lines. We have a new high
- 6 pressure -- So by virtue of having what people
- 7 perceive as big, empty space we have become a
- 8 magnet for lots of proposals.
- 9 And we try to work with them as much as
- 10 we possibly can as long as it does not interfere
- 11 with our training mission. Because our
- 12 requirement is to fight and win the nation's wars
- and bring our folks back home alive in one piece.
- And we're not willing to compromise that.
- 15 PRESIDING MEMBER PFANNENSTIEL: Thank
- 16 you very much.
- MR. CHRISTMAN: Thank you.
- 18 ASSOCIATE MEMBER BYRON: Mr. Christman.
- MR. CHRISTMAN: Yes, sir.
- 20 ASSOCIATE MEMBER BYRON: If I may, one
- 21 question. It may be obvious if you're flying low
- 22 level flights what the issue is with transmission.
- 23 Is there something else with regard to
- 24 transmission lines that causes a difficulty for
- 25 the Marine Corps?

1 MR. CHRISTMAN: Besides the low level

- 2 flight, and that's one of our primary concerns
- 3 like our sister services, because we're currently
- 4 doing the NEPA studies to look at bringing in the
- 5 new MV-22 Osprey, which is the next generation of
- 6 low level flight.
- 7 And we are asking the question now, in
- 8 light of the federal energy corridor planning in
- 9 the western region, can we continue to use the
- 10 same airspace that we used in the past? We look
- 11 at issues with the potential impacts on some of
- 12 our technology. And that's about all I'm -- So
- 13 there are other obvious implications there simply
- besides the height of the transmission towers.
- 15 ASSOCIATE MEMBER BYRON: All right.
- MR. CHRISTMAN: And we do try to
- 17 accommodate those. We have MTRs, which go down as
- 18 low as 200 feet. And our biggest concerns in the
- 19 past have been wind turbine blades as the
- 20 technology advances. Whether they'd go up into
- 21 the bottom of the MTR. In some occasions we're
- able to fly a little higher, fly to the left or
- 23 right. But those are some of those concerns.
- Thank you very much.
- 25 ASSOCIATE MEMBER BYRON: Thank you.

	1 PRESIDING MEMBER PFANNENSTIEL: T
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- 2 you.
- 3 Our next speaker is Jane Turnbull from
- 4 the League of Women Voters.
- 5 MS. TURNBULL: Good afternoon,
- 6 Commissioners and staff, I am Jane Turnbull of the
- 7 League of Women Voters of California and I am very
- 8 pleased to be here today. The League supported SB
- 9 1059 as it went through the Legislature and we
- 10 would like very much to be supportive of the
- implementation process.
- 12 I have a number of points. The first
- one is that we are concerned that the process be
- 14 truly credible. And if that is to be the case it
- 15 has to be an open process, a public process, and
- the element of need has to be established.
- 17 Therefore it is important that the ISO be part of
- the early stages of the whole effort.
- 19 Secondly, as I said, the process needs
- 20 to be presented in an open venue. We suggest that
- 21 the issue be raised as a problem-solving issue
- 22 rather than a de facto realization of an outcome.
- 23 As the need is established the alternatives have
- to be presented and explored.
- I happen to disagree with Les in terms

of whether a corridor designation is appropriate
for addressing reliability concerns. I think it

3 is just as important that the corridors be looked

at to ensure reliability as it is to bring in

5 renewable resources and to keep the price of power

6 as reasonable as possible.

But I do agree with Les in the sense that I think one of the biggest problems that we are going to be addressing are the parochial interests of the local communities. NIMBY-ism is a horrendous disease, not only in California but across the country. We are dealing with a real need in terms of transmission and we have got to find a way for local interests both to be at the table but not in a position to stalemate the process.

There's been several references to regional planning. The League supports regional planning very, very strongly, only we don't see a whole lot of opportunities for good regional planning in California. There has been mention today of ten programs being looked at through the Council of Governments. If those are real that's really quite an exciting step forward. But at the moment I guess we're still a little bit of a

1 skeptic because we have not seen good regional

2 planning as a general pattern in California.

3 At the same time I want to emphasize

that local interests have to be at the table.

5 It's just that we don't want them to come in at

the very end when all the parties have agreed on a

good solution and then attempt to kill a process.

I'd also like to note in response to

Commissioner Pfannenstiel's concerns about trails

and pathways that we certainly support that sort

of dual use. And in particular we support the

importance of looking at habitat and wildlife

corridors. As the population pressures increase

throughout the state the concerns for allowing

wildlife to migrate from place to place are

getting greater. And certainly with global

climate change that is going to be even more of a

consideration.

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Finally in response to Commissioner

Geesman's concern about CEQA and CEQA processing.

The League definitely supports CEQA in the context of all that CEQA is intended to do. However, we would have no problem with CEQA being broken up into sequences that if the process could be made a

25 little more, you know, expedited without

1 sacrificing CEQA in any way we would support that.

- Do you have any questions?
- 3 ASSOCIATE MEMBER GEESMAN: I've got a
- 4 couple. First on that CEQA question. I'd
- 5 encourage you to initiate a dialogue with some of
- 6 your fellow public interest organizations about
- 7 ways in which to best harness the purpose and
- 8 values of CEQA to a 21st century transmission
- 9 licensing process. Because I think that the way
- 10 we have been approaching it as a state frustrates
- 11 those values and doesn't result in a very clear
- 12 licensure process that I suspect will prove a
- major barrier to achieving the state's renewable
- 14 energy goals.
- 15 Secondly, your mention of the
- reliability projects. We've been presented with a
- 17 planning horizon this morning from 5 years to 20
- 18 years. And I suspect the reliability-oriented
- 19 projects would come in at the short end of that
- 20 time frame and some of the other projects further
- 21 out. Do you really see SB 1059 being used so
- 22 expansively as to pick up that full range of
- 23 transmission projects?
- 24 MS. TURNBULL: I think we have some
- 25 indication in terms of how population growth

1 patterns are evolving at the state level. And to

- the extent that those seem to hold some
- 3 credibility, yes, I definitely think that it
- 4 should be included.
- 5 ASSOCIATE MEMBER GEESMAN: Thank you
- 6 very much.
- 7 PRESIDING MEMBER PFANNENSTIEL: Jane,
- 8 your comment about regional land use planning is
- 9 obviously something we talked about through the
- 10 IEPR process and outside of it. And yet here is
- 11 another example of a need for regional thinking
- just a little different than I think we had raised
- it in last year's IEPR update.
- 14 It seems like the League of Women Voters
- 15 could be a really helpful ally with us to work on
- 16 regional thinking and then planning about energy
- 17 use, both in terms of land use implications and
- 18 infrastructure. And so --
- I know that you're working that but I
- think in terms of as we move forward in the 1059
- 21 as well as the other land use aspects of the IEPR
- 22 we'll be looking to you and to your colleagues in
- the League to help us think about how we might
- 24 promote more regional thinking.
- MS. TURNBULL: We've really discussed

this at some length and this comes from not just

- the energy corner of the League but from a lot of
- 3 corners of the League. And one of our concerns is
- 4 that we really don't want to see a new level of
- 5 government established so how can the existing
- 6 bodies that are already out there be utilized more
- 7 effectively.
- 8 PRESIDING MEMBER PFANNENSTIEL: Thank
- 9 you.
- 10 Our next card is from Karen Mills of the
- 11 California Farm Bureau.
- 12 MS. MILLS: Thank you. I really had
- 13 questions actually, I hadn't planned to make
- 14 comments, after the presentation. Our interests
- and our concerns about transmission planning is
- 16 colored by the experience of our members who own
- 17 land with miles of transmission easements on them.
- 18 Comments made by Mr. Leeper, Mr. Guliasi
- 19 and some of the other discussion today made me
- 20 wonder if the model of the private landowners
- 21 where the transmission lines would go on would
- 22 continue to own the land and the utilities would
- 23 purchase easements on the property. If that model
- is being considered changing?
- 25 Because there have been comments

1 regarding banking of rights in the properties and

- 2 also the discussion about having multiple uses
- 3 with respect to the transmission lines and the
- 4 land underlying it makes one think that that model
- 5 is changing.
- 6 That the utilities might actually be
- 7 considering purchasing the land outright, and it
- 8 would, of course, color the types of concerns that
- 9 we would have then. I don't know if that's
- 10 changing.
- 11 PRESIDING MEMBER PFANNENSTIEL: Les, do
- 12 you want to address that?
- 13 MR. GULIASI: Les Guliasi with PG&E.
- 14 Karen, actually thanks for raising that issue. in
- my comments today I didn't want to imply that
- there was anything in the works to change the
- 17 existing arrangements. And I can tell you that in
- 18 my discussions back at the office about this issue
- 19 no one has raised that issue with respect to
- 20 changing the compact or the understanding or the
- 21 agreements about land use rights of way.
- 22 And frankly, anything that I said with
- 23 respect to utility land acquisition or utility
- 24 purchase of land for potential transmission use
- 25 also didn't imply any actions, for example, that

1 might lead toward purchasing or trying to purchase

- the land that we now use through some easement or
- 3 right of way.
- 4 MS. MILLS: No, I really wasn't
- 5 questioning about whether existing arrangements
- 6 would be changed but really I was talking about
- 7 prospective arrangements for transmission corridor
- 8 acquisition. Whether there was movement,
- 9 consideration of movement away from just acquiring
- 10 an easement and in fact acquiring the entire
- 11 bundle of rights where the transmission rights
- 12 cross.
- 13 I know in some cases Southern California
- 14 Edison actually owns the underlying property but
- 15 that doesn't, that's not the typical model. And I
- just wondered if that was, there was consideration
- 17 about that changing.
- 18 ASSOCIATE MEMBER GEESMAN: Certainly in
- 19 terms of the Energy Commission's past exploration
- of the issue of a longer period of ratebasing of
- 21 such rights there's not be any, any intent to
- 22 delve into whether that be an easement or a fee-
- 23 simple title. There has not been any thought
- 24 given to how the utility would hold title to
- 25 whatever rights it needed in order to provide

- 1 transmission services.
- 2 MS. MILLS: So I guess my thought would
- 3 be just in terms of the discussion that there was
- 4 about multiple use underlying the transmission
- 5 easements. Keep in mind the current model where
- 6 in so many cases it is private property owner
- 7 that is having to address that. Obviously there's
- 8 some inconsistencies there.
- 9 ASSOCIATE MEMBER GEESMAN: But I think
- 10 if you look across the state there are a mix of
- 11 ways in which utilities hold title to those
- 12 interests. And in some instances it is a fee-
- 13 simple interest where the utility owns the
- 14 property itself. In other areas, and the one that
- 15 I'm most familiar with is farmland. It is, almost
- 16 always, an easement.
- 17 MS. MILLS: Right. And of course that's
- 18 my concern.
- 19 ASSOCIATE MEMBER GEESMAN: I figured as
- 20 much.
- 21 MS. MILLS: I think that answers my
- 22 question, unless Edison is planning on changing
- the way they're doing things and we just don't
- know.
- 25 MR. LEEPER: No, no we don't. I did not

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mean to imply we're planning on changing anything
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- that we currently have under easement or, you
- 3 know, making a fee-simple purchase of all future
- 4 right of ways. I think that's an economic choice
- 5 and a viability. I mean, we look at what options
- 6 are available and try to pick the most economical.
- 7 MS. MILLS: Thank you.
- 8 PRESIDING MEMBER PFANNENSTIEL: Karen,
- 9 thank you for raising that because I do think it
- 10 highlights the fact that what we're talking about
- 11 for corridors is not a simple or single type of
- land or right acquisition. So thanks.
- MS. MILLS: Right, thank you.
- 14 PRESIDING MEMBER PFANNENSTIEL: Those
- 15 are all of the blue cards I have in my hand. Are
- there, are there people on the phone who wish to
- 17 comment? And I see Chris coming back up to
- 18 moderate that.
- MR. TOOKER: If we have any at this
- point, yes. And I guess we don't.
- MR. FRICK: Hello?
- 22 PRESIDING MEMBER PFANNENSTIEL: Yes.
- 23 MR. TOOKER: Hello. Yes, would you like
- to make a comment?
- MR. FRICK: Yes.

1 MR. TOOKER: Would you identify

- 2 yourself, please.
- MR. FRICK: My name is Gene Frick, I
- 4 live in Riverside. I have followed most of the
- 5 proceeding today and I welcome the opportunity to
- 6 participate in this.
- 7 The LEAPS project in Southern California
- 8 was mentioned briefly by the Forest Service and I
- 9 would, I have been involved with that for 11 years
- 10 now so I know a little bit about what goes on with
- 11 these kinds of things. I was also peripherally
- involved with the SDG&E Valley Rainbow project.
- But to begin I'd like to put up a
- 14 defense for NIMBYs. I think the country started
- with a bunch of NIMBYs dumping some tea into
- 16 Boston Harbor so I believe it's a well-founded
- 17 American institution. And as much as I appreciate
- 18 the League of Women Voters and the work that they
- do I think that NIMBY-ism would be better
- 20 characterized as a symptom than as a disease.
- 21 As an example of that, associated with
- 22 the LEAPS project I have had to follow I can't
- 23 tell you how many agencies but it begins with
- 24 WECC, the California ISO, Elsinore Valley
- 25 Municipal Water District and of course the CEC.

Which got involved with the DOE energy corridors and there was a proposal in that associated with the LEAPS project. SDG&E is currently doing a process, a CPUC process with the Sunrise Power Link and LEAPS is alternative in that. So there are many agencies and a lot of proceedings and a lot of opportunities to participate if you know about them. But it is very difficult to keep yourself on every service list and to get every notice associated with a proposed transmission project.

And so one of the things I would suggest that is part of the CEC's dealing with this is that whenever there is a new proposal for transmission that it go into a general purpose service list. So that for instance if I subscribe to that list every time a LEAPS proponent put a proposal or any other proceeding into process they at the same time would notify the CEC and I would know that that's happening.

So in terms of what you talked about in coordination and keeping people involved, I think we could do better with all of the processes that are involved in any transmission proposal to have a central service list so that people know what's

- 1 going on.
- In terms of designating a corridor. And
- 3 I made comments when the CEC opened up the DOE
- 4 proceeding last year and took comments in Ontario,
- 5 I participated in that. And I raised the question
- 6 about private property owners and I think there is
- 7 a private property issue involved here.
- 8 And that is, if a corridor is designated
- 9 and there is -- I understand there is some
- 10 difficulty in terms of how that designation will
- 11 be made, whether it be a presumptive, preferred
- 12 alternative or just exactly what it would be, it
- is -- That process is going to have impact on land
- owners.
- 15 Some properties are more sensitive to
- view sheds and what transmission lines can do to
- 17 view sheds and some of that impact can be quite
- 18 large. There are people who buy property, for
- instance, where the property right now only looks
- at a wilderness area, say in the national forest.
- 21 And I believe that that was part of what
- 22 was driving the amount of money that was put in
- 23 the Valley Rainbow project by activists was their
- 24 perceived impact that that project would have on
- 25 their views. And what I want to know is, how will

that impact be handled? Somebody for instance who

- has a property valued at X number of dollars, when
- 3 they go to sell that property if a buyer knows
- 4 that, you know, there's a transmission line
- 5 corridor the property may only sell at say, .8X.
- 6 Well there's compensation to people who
- 7 have view shed and for who view sheds are
- 8 important in terms of the price of their property
- 9 or the value of their property, will there be
- 10 compensation?
- 11 The other question I have is how will
- 12 people who buy property after a corridor
- designation is made know that the corridor
- 14 designation is there? In the LEAPS project we
- 15 already have a threatened lawsuit or one that is
- in process, I am not quite sure, over that very
- issue.
- 18 Real estate people, I think,
- 19 conscientious real estate people if they know that
- 20 the corridor designation has happened will inform
- 21 prospective buyers. But that doesn't always
- 22 happen. So will there be some sort of mechanism
- for either on title or a notice the real estate
- 24 associations or whatever it might be so that
- 25 potential buyers know that they're buying into a

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2 And then the other thing is that the 3 question came up about keeping these designations 4 fresh. And I think that is very important, 5 particularly since a need may change as a variety 6 of projects proceed. In other words, somebody may have a -- There may be a corridor set aside that was set aside on the basis of a need and then 8 there may be another transmission project that was 10 actually built that would change that designation. 11 So I really would encourage keeping up 12 the need aspect. I don't know if the need 13 actually went away whether or not the corridor 14 designation could change. 15 And the other thing is long-term I would 16 encourage you to consider things, particularly if 17 you're looking at 20 years, that you look at the 18 effect that things like capping trade on carbon

encourage you to consider things, particularly if you're looking at 20 years, that you look at the effect that things like capping trade on carbon emissions, if you're going to have them. Whether or not we're going to eventually have, for instance, rooftop solar and those kinds of things. Which supposedly is going to either help fund transmission lines that will be basically carrying renewable power. And rooftop solar, of course, would potentially, if it was really popular,

- 1 relieve congestion.
- So what I would suggest to handle that,
- 3 that you acknowledge that not all transmission is
- 4 equal. And I'm not quite sure how you would do
- 5 that but I think that it should be done.
- 6 And that is the extent of my comments.
- 7 MR. TOOKER: Thank you. Let me respond
- 8 to your comments. I believe all of the issues
- 9 that you raise, the concerns you raise, which I
- 10 think are good ones, were discussed during the
- 11 legislative process in our dialogues with the
- 12 League of Cities and with CSAC and with other
- 13 property owner interests.
- 14 The issue of private property impacts
- 15 was raised, was looked at, and the conclusion of
- 16 the League and others was that because we are not
- 17 providing any entitlements as a result of the
- 18 corridor designation process that there would not
- 19 be the grounds for a taking or private property
- impacts.
- 21 However, there also is a requirement in
- the statute for an extensive public notification
- 23 process notifying all affected property owners
- 24 both within and adjacent to the corridor so we're
- 25 expecting and would be initiating a very extensive

1 outreach process and mailing process to those

- property owners as well as a general notification
- 3 which is common to our licensing practice in those
- 4 areas through which the corridor would proceed.
- 5 In terms of notification of designation
- 6 there also is a requirement in the statute that
- 7 once the corridor is designated that those
- 8 property owners also be notified and that the
- 9 local cities and counties be notified. And there
- 10 is also a provision for refreshing the corridor
- designations over a period of time to update them
- for changes in circumstances.
- 13 I think the things you have raised are
- important considerations and they have been
- 15 discussed and all of them, I think, included as
- 16 requirements in the process.
- 17 MR. FRICK: Thank you.
- 18 MR. TOOKER: Is there anyone else on the
- 19 phone who would like to make comments or has
- 20 questions? If not I would just say that I believe
- 21 San Diego County may have been listening earlier
- 22 and perhaps Riverside. They are interested and
- appear to be very supportive of working with us in
- 24 the planning process to look at corridor
- 25 designation issues.

1	PRESIDING	MEMBER	PFANNENSTIEL:	So	Ι

- 2 would expect we'd get written comments then from
- 3 them.
- 4 MR. TOOKER: We may well. I'm going to
- 5 be following up with them.
- 6 Also I'd had a discussion with a staff
- 7 member from the South Coast Air Quality Management
- 8 District for their own strategic purposes who is
- 9 very interested in promoting such a concept in
- 10 terms of accessing renewables to provide
- 11 electricity to urban areas as an alternative to
- 12 necessarily licensing facilities in those urban
- cores and the challenges that presents.
- 14 Which I thought was a refreshing
- 15 perspective to bring to the table in recognizing
- 16 the overall benefits of such a process. And I
- 17 expect that Mozen Azimi, the person I talked with,
- 18 will be filing written comments.
- 19 ASSOCIATE MEMBER GEESMAN: Chris, in the
- 20 legislative process last year we dealt with an
- 21 organization called the Coalition of Rural
- 22 Counties.
- 23 MR. TOOKER: We dealt with the Resource
- 24 Landowners Coalition.
- 25 ASSOCIATE MEMBER GEESMAN: Okay.

1 MR. TOOKER: We also dealt with RCRC,

- which is a coalition of counties, of rural
- 3 counties.
- 4 ASSOCIATE MEMBER GEESMAN: We should
- 5 make an effort to reach out to the various
- 6 entities that were involved in the legislative
- 7 consideration of SB 1059.
- 8 MR. TOOKER: We have done that. I
- 9 expected Jennifer West here today representing the
- 10 Resource Landowners Coalition that includes
- 11 companies like the Irvine Company, Tejon Ranch and
- 12 other very large landowners, even including MWD,
- that do have concerns about infrastructure
- 14 placement, planning and placement. And we have
- talked with the League and with CSAC.
- ASSOCIATE MEMBER GEESMAN: Good enough.
- MR. TOOKER: And others. And we
- 18 provided notice and I actually discussed the
- 19 proposal with the Building Industry Association,
- 20 the California Forestry Association and the
- 21 Cattlemen's Association. So they had information
- about the process and hopefully will get involved
- as we proceed.
- 24 ASSOCIATE MEMBER GEESMAN: Excellent.
- 25 PRESIDING MEMBER PFANNENSTIEL: Because

1 with the exception of the cities who were on the

- 2 phone. Did you say Riverside was on the phone,
- 3 the city?
- 4 MR. TOOKER: No, I had said that --
- 5 PRESIDING MEMBER PFANNENSTIEL: County?
- 6 MR. TOOKER: -- there was some interest
- 7 expressed and questions asked of us. Calls made
- 8 to us from San Bernardino and Riverside.
- 9 PRESIDING MEMBER PFANNENSTIEL: Counties
- 10 both.
- 11 MR. TOOKER: Yes. San Diego I thought
- 12 was going to be on the phone, they were the ones
- 13 that had definitely committed.
- 14 PRESIDING MEMBER PFANNENSTIEL: It's
- 15 simply that in looking at the list of participants
- 16 here today we really don't have anybody from the
- 17 local government side. I'm sorry, other than
- 18 Imperial County, that's right. So that would be
- 19 sort of a next step, I think, to solicit comments
- from the local government.
- 21 MR. TOOKER: Yes. And we had worked
- 22 with the League and they had provided notice to
- 23 all of their members, as well as CSAC had.
- I had followed up specifically with
- 25 counties, primarily in Southern California, who

1	have been involved in addressing these issues. I
2	was glad to see that Lassen is interested and we
3	will follow up with them. I found less interest
4	on the part of the cities and on the part of the
5	counties who tend to deal more with regional
6	issues and with rural lands.
7	But yes, I'm sure that as we go forward
8	and start laying out a process and some specifics
9	we'll get some feedback from them as well. The
LO	League and CSAC have both been very helpful in
11	helping us communicate with their members.
L2	Apparently Riverside County has already
L3	filed written comments.
L4	PRESIDING MEMBER PFANNENSTIEL: Any
L5	other comments, questions, business to come before
L6	us? If not we'll be adjourned. Thank you.
L7	(Whereupon, at 2:47 p.m., the Committee
L8	workshop was adjourned.)
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CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 14th day of March, 2007.

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